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Abbreviations & Acronyms

AFRP	Anadromous Fish Restoration Program
AFSP	Anadromous Fish Screen Program
BA	Biological Assessment
BDCP	Bay Delta Conservation Plan
BDPAC	Bay Delta Public Advisory Committee
BO	biological opinion
CBDA	California Bay-Delta Authority
CCWD	Contra Costa Water District
CESA	California Endangered Species Act
CFR	Code of Federal Regulations
CFS	conservancy fairy shrimp
CNDDB	California Natural Diversity Database
Corps	U.S. Army Corps of Engineers
CVI	Central Valley Chinook salmon ocean harvest index
CVP	Central Valley Project
CVP	Central Valley Pumps
CVPIA	Central Valley Project Improvement Act
dB	decibels
DCC	Delta Cross Channel
Delta	Sacramento-San Joaquin Delta
Delta	Sacramento-San Joaquin River Delta
Delta	San Joaquin Delta
DFG	Department of Fish and Game
DOI	Department of the Interior
DPSs	distinct population segments
DSM2	Delta Simulation Model II
DWR	Department of Water Resources
EFH	essential fish habitat
ERP	Ecosystem Restoration Program
ESA	Endangered Species Act
EWA	Environmental Water Account
EWP	Environmental Water Program
FMPs	fishery management plans
FMWT	Fall Midwater Trawl Survey
FRFH	Feather River Fish Hatchery
GGS	Giant Garter Snake
GGS	Giant Garter Snake
HORB	Head of Old River Barrier
IEP	Interagency Ecological Program

JPE	Juvenile Production Estimates
LSNFH	Livingston Stone National Fish Hatchery
LSZ	low salinity zone
LWD	large woody debris
mm	millimeters
NMFS	National Marine Fisheries Service
NPS	non-point source
OMR	Old and Middle Rivers
PAHs	polycyclic aromatic hydrocarbons
PCE	Primary Constituent Elements
PFMC	Pacific Fishery Management Council
POD	Pelagic Organism Decline
Project	2-Gates Project
PTM	particle tracking model
RBDD	Red Bluff Diversion Dam
RM	river mile
RMA	Resource Management Associates
RPA	Reasonable and Prudent Alternative
SDTB	South Delta Temporary Barriers
SEL	sound exposure level
SKT	Spring Kodiak Trawl
SMSCG	Suisun Marsh Salinity Control Gates
SRA	shaded riverine aquatic
SWP	State Water Project
SWP	State Water Pump
SWRCB	State Water Resources Control Board
TBI	The Bay Institute
TNS	Townet Survey
USFWS	U.S. Fish and Wildlife Service
VAMP	Vernalis Adaptive Management Plan
VPFS	vernal pool fairy shrimp
VPTS	vernal pool tadpole shrimp
WAP	Water Acquisition Program
YOY	young-of-the-year

1 SECTION 5

2

Effects of the Action

3

5.1 OVERVIEW

4 In Section 2.2, “Project Description,” of this BA we provide an overview of the Action, its location, the gate
5 concept, and planned construction, operations, and maintenance activities along with other actions
6 incorporated to protect listed aquatic and terrestrial species within the Action Area (the area anticipated to
7 experience direct or indirect effects of the project). Section 3.0, “Status of Species and Critical Habitat,” and
8 Section 4.0, “Environmental Baseline” provide an overview of listed aquatic and terrestrial species and
9 designated critical habitat under consideration, along with their current status and a description of the
10 multitude of factors already affecting listed species populations both throughout their range and within the
11 Action Area.

12 The following analysis focuses on those factors that are caused, either directly or indirectly, by the 2-Gates
13 Project. After a brief description of the analytical approach used in this BA, this effects analysis is organized
14 first according to project phase (construction, operations, or monitoring), and second according to species
15 groups and critical habitat (aquatic species and their critical habitat, then terrestrial species and their critical
16 habitat).

17 The following effects analysis is based on our current understanding of construction and operations effects of
18 the project. Construction effects are evaluated relative to changes to existing habitats that are already in
19 degraded conditions at the project sites – both areas contain rip-rapped levees along both banks. Riparian
20 habitat consists of a bed of emergent vegetation primarily tules and cattails supporting limited to little shaded
21 riparian aquatic habitat. Connection Slough is a constructed channel. Neither channel is regularly dredged to
22 support navigation but may be irregularly dredged to maintain or repair levees. Both sites are influenced Delta
23 inflow, tidal flows, in-Delta use and exports by CVP and SWP operations.

24 The effect of 2-Gate operations is based on extensive hydrodynamic and delta smelt behavioral modeling.
25 Details of the RMA delta smelt behavioral models are Appendix E and were present in the Forward. Initial
26 results from the modeling processes indicates a dramatic decrease in the entrainment risk to adult and juvenile
27 delta smelt and other species when the 2-Gates Project is operated in a comprehensive manner with OCAP
28 flow restrictions and QWEST flows at San Andreas. Collectively, deploying and operating the 2-Gates
29 Project can result in increased protection for delta smelt while providing for reduced restrictions on water
30 supplies.

31

5.2 APPROACH TO THE OPERATIONS ASSESSMENT

32 The development of the 2-Gates Project employed a process of model development and use, while applying
33 progressively detailed model analyses from the site selection through final effects analyses phases (a
34 description of this process is included in the Forward and more complete descriptions of the models and
35 assumptions are included in Appendix E. This section generally describes this process to evaluate effects on
36 biological resources and present results and essential findings to support the effects analysis. A list of the
37 model development steps is provided in the Forward

38 It should be pointed out that the many modeling steps used differing operational assumptions and hydrology.
39 This was a valid process for transitioning from one level of study to another in an effort to refine and

40 improve project operations. What became clear during this process was that the 2-Gates Project consistently
 41 provided better protection to delta smelt adults and juveniles compared to only controlling reverse flows on
 42 Old and Middle Rivers (OMR). The modeling effort was an iterative process where results from previous
 43 models were used to refine operations and in order to develop simulations to reflect operations to conditons
 44 that reflect realtime conditons. Because of this iterative process, model results should not be directly
 45 compared between models.

46 **5.2.1 Model Development**

47 Early in the analyses process, it was determined that complex delta smelt behavioral models would be useful
 48 to, with reasonable accuracy, predict distribution, abundance and fate of delta smelt under OCAP and 2-Gates
 49 operational conditions. Because the development of such a model would be time-consuming and its success
 50 could not be accurately predicted, a decision was made to initially use the One-Dimensional (1D) DSM2
 51 model formulation for hydrodynamic, water quality and particle tracking to determine the most favorable
 52 location of gates, their region of control and their benefits under OCAP-modified flow conditions. While this
 53 effort was taking place, the RMA team developed an accurate behavioral model using a Two-Dimensional
 54 (2D) RMA formulation, as modified to characterize both the adult and larvae/juvenile delta smelt behavior.
 55 The 2D behavioral models were used to determine effects of the 2-Gates Project for environmental
 56 documentation purposes under OCAP-adjusted hydrodynamic conditions. Project operations criteria were
 57 improved based on the knowledge derived from the preceding evaluations. Therefore, the results from the
 58 initial simulation my not be precisely replicated with the Project operations. However, the Project operations
 59 incorporated the beneficial components of the initial simulations and overall Project performance improved
 60 through the development process. For example, early simulations assumed particle tracking would be a
 61 reasonable simulation of delta smelt behavior while the later simulations used more sophisticated delta smelt
 62 population distributions (from samples) and an enhanced simulation of adult delta smelt movement behavior.

63 ***One-Dimensional DSM2 Analyses***

64 This analyses of 2-Gates flow control measures to identify the region of control and the formation of a
 65 physical/hydraulic barrier for the control of delta smelt migration into the south Delta used the most recent
 66 historic DSM2 simulation software available from the Department of Water Resources (DWR). The initial
 67 Project formulation analyses used DSM2 to (1) evaluate hydrodynamics, fate and transport of neutrally
 68 buoyant particles for historic hydrology and for simulating the operating rules contained within the OCAP BO
 69 and with operations simulating the 2-Gates Project.

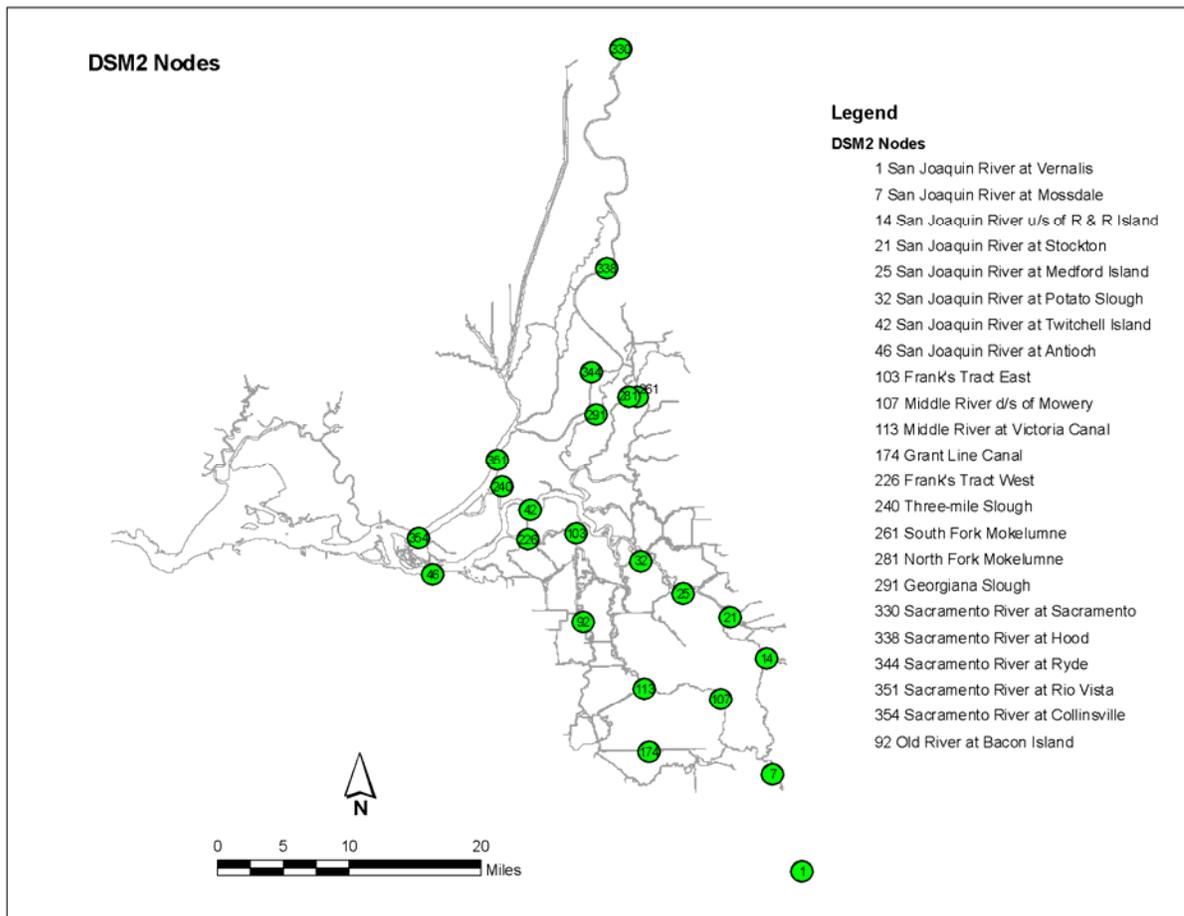
70 **INITIAL SITE SCREENING STUDY USING DSM2 ANALYSES.**

71 Once the region of control was identified, then DSM2 PTM was used to evaluate 34 individual and combined
 72 gate location alternatives in the central and south Delta to determine the optimum locations and number of
 73 gates¹. A 2-Gates Project on the Old River near Bacon Island and on Connection Slough provided optimum
 74 protection to delta smelt. DSM2 analyses determined that other individual or combined gate alternative
 75 locations provided less favorable fish protective benefits. Some locations were constrained by channel
 76 capacity or unfavorable geotechnical conditions. Other alternative locations studied, included: (1) two-gates
 77 on Old River at Quimby Island; (2) three-gates at Connection Slough, Railroad Cut, and Old River below
 78 Woodward; (3) four-gates on Connection Slough, Woodward and Railroad Cuts, and Old River below
 79 Woodward; (4) selective weir removal on Paradise Cut; (5) a weir on the San Joaquin River downstream of

¹ Release date: 2Mar03

80 the head of Old River; and (6) Clifton Court Forebay gate tidal re-operations. Certain of these alternatives
 81 also included combined QWEST management. Water supply options were also evaluated at this step.

82 One-hundred and forty (140) PTM analyses were analyzed to determine the effectiveness of 2-Gates in
 83 controlling particle entrainment at south Delta export facilities². Particle insertion locations used in these
 84 analyses are shown on Figure 5-1. The Project facilities reduced particle entrainment at the pumps
 85 predominately for insertion points downstream of the gates on Franks Tract, Dutch Slough, False River,
 86 Fisherman’s Cut and Old River. Reduction in entrainment was also shown for insertions on Old River
 87 between Railroad Cut and the gate. Circulation patterns developed by the Old River gate operating open on
 88 flood-tide and closed on ebb-tide, while the Connection Slough Gate remained closed, consistently promoted
 89 seaward movement of particles in Old River and away from the pumps. These findings were used to define
 90 the region of control of the gates, largely bounded by the Old River, False River, Dutch Slough and
 91 Fisherman’s Cut. Table 5-1 shows the particle insertion locations, hydrologic periods of analyses and particle
 92 entrainment results for the cases modeled. The blue colored values define the region of the control of the
 93 gates operating under historical conditions. Operation of the 2-Gates facilities was also found to improve
 94 water quality conditions in the central and south Delta.



95
 96 **Figure 5-1 Location of DSM2 particle tracking simulation insertion points.**

² Release dates: 1Apr91, 1Mar 01, 2Mar03, 27Mar03, 1Feb05

97

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Table 5-1 Particle Insertion Locations and Resulting Change in Percent Particle Entrainment Compared to Historic Conditions. Red values indicate increased entrainment, blue values decreased entrainment at the pumping facilities. Blue values generally define the region of control.

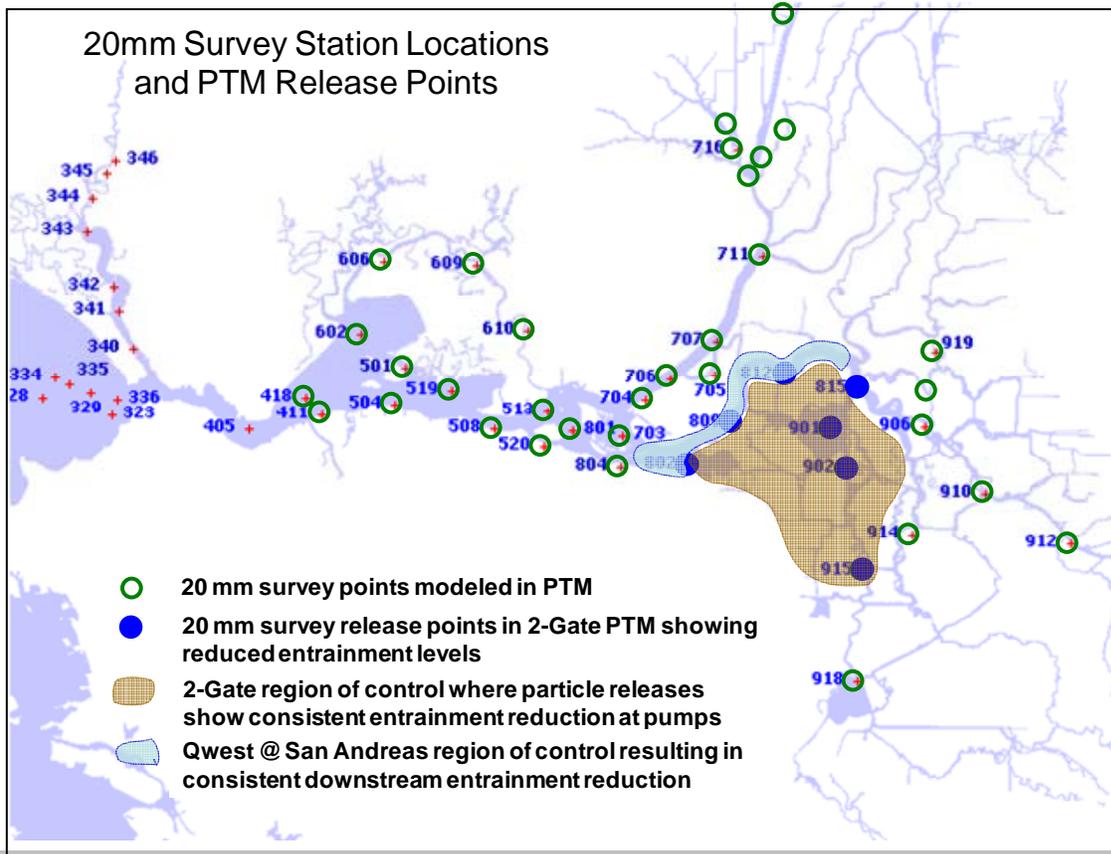
No.	Location	DSM2 Node	Change in % Entrainment at Export Pumps				
			2-Mar-03	1-Apr-91	1-Mar-01	1-Feb-95	27-Mar-03
1	San Joaquin River at Vernalis	1	6	12	8	4	7
2	San Joaquin River at Mossdale	7	7	16	9	3	8
3	San Joaquin River at Stockton	21	-7	-13	-4	9	1
4	San Joaquin River at Empire Tract	25	-6	-6	3	6	-2
5	San Joaquin River at Rindge Pump	32	-4	-3	-5	8	2
6	San Joaquin River at Twitchell Island	42	14	17	6	-1	18
7	San Joaquin River at Antioch	46	0	-1	-1	0	-2
8	Old River at Bacon Island	92	-84	-80	-97	1	-90
9	Frank's Tract East	103	-51	-47	-53	-3	-58
10	Frank's Tract West	226	-11	-13	-12	-5	-14
11	Middle River at Victoria Canal	113	1	-1	0	0	0
12	Three-mile Slough	240	4	1	-2	0	6
13	South Fork Mokelumne	261	9	24	21	6	10
14	North Fork Mokelumne	281	16	26	16	1	15
15	Georgiana Slough	291	12	17	19	-1	20
16	Sacramento River at Sacramento	330	3	3	4	0	3
17	Sacramento River at Hood	338	1	3	2	0	4
18	Sacramento River at Ryde	344	2	0	-1	0	0
19	Sacramento River at Rio Vista	351	-1	0	0	0	0
20	Sacramento River at Collinsville	354	0	0	0	0	0
21	Middle River at North of Mowry	107	0	4	-8	-	0
22	SJR south of Rough and Ready Island	14	-7	31	9	5	-3
23	Grant Line Canal	174	0	0	0	0	0
24	San Joaquin River downstream of Big Break	461	-1	-3	-1	0	-1
25	Old River near Quimby Island	99	-78	-83	-91	1	-87
26	Mokelumne River downstream of Cosumnes Confluence	258	6	23	17	2	11
27	Mokelumne River downstream of Georgiana Confluence	272	10	19	19	-2	19
28	Little Potato Slough	249	3	1	15	0	5

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102

103 DSM2 ANALYSES FOR COMBINED 2-GATE AND QWEST STUDIES TO EVALUATE PHYSICAL/HYDRAULIC CONTROL.
 104 DSM2 PTM analyses were conducted to determine operations of the 2-Gates together with flow management
 105 on the San Joaquin River generated through OMR restrictions during critical periods. These operations
 106 generally maintained the distributions of particles within or north/west of the region of control of the gates,

107 forming an effective hydraulic barrier to upstream smelt movement or migration into the south Delta.
 108 Operations of the 2-Gate Project are shown to be consistent with the protective actions proposed by the U.S.
 109 Fish and Wildlife Service’s OCAP BO (USFWS 2008).

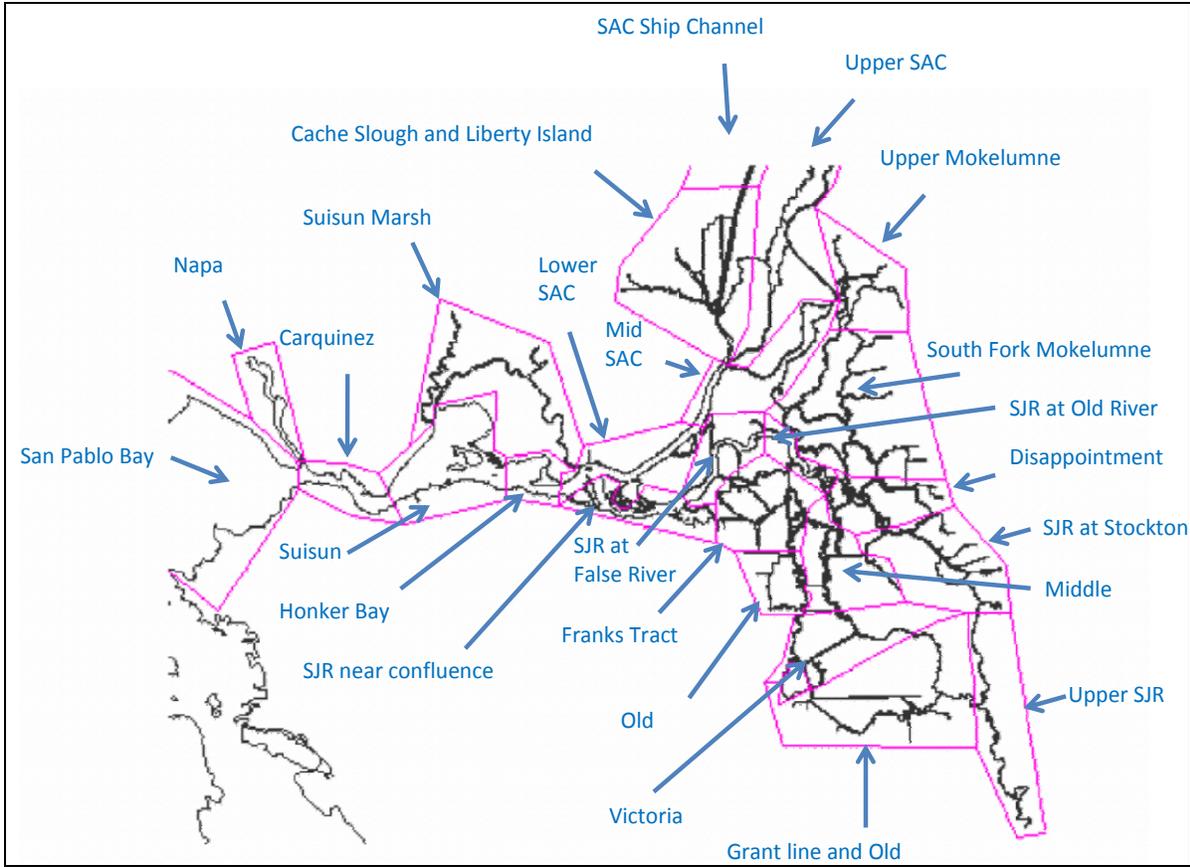
110 The outputs of DSM2 analyses of the 2-Gate Project provide insight into how to effectively operate the gates
 111 and potential benefits from flow rate modification. In these analyses, Three-hundred and twenty (320) PTM
 112 analyses were conducted at 20 mm smelt survey locations (Figure 5-2) using DSM2 to determine operational
 113 effects of combined 2-Gates and QWEST operations. The latter studies were performed in anticipation of
 114 potential operation in conjunction with the new OCAP BO and subsequent RMA delta smelt behavioral
 115 analyses³. The 2-Gates Project and modest QWEST operations were found to provide an hydraulic barrier to
 116 delta smelt movement into the south Delta, and were found effective in preventing particle entrainment within
 117 in the region of control of Project and QWEST controls (Tables 5-2 and 5-3; and Figures 5-2 and 5-3):



118
 119 **Figure 5-2 20 mm Smelt Survey, Particle Release Points and Region of Control**

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 121

³ Release dates: 9Jun99, 12Jun02, 15May02, 30May02, 21May03, 1May04, 16Dec03, 30Dec04



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Figure 5-3 Generalized modeled regions of the Delta. The region of control includes SJR at Old River, Middle River, Victoria, Old River, Frank’s Tract and Sjr at False River.

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Table 5-2 Entrainment Results for Release Point #809

Survey Location /Release Point	% Entrainment from Release Location #809							
	Feb-Jun						Dec-Feb	
	9-Jun-99	12-Jun-02	15-May-02	30-May-02	21-May-03	12-May-04	16-Dec-03	30-Dec-04
Historic	2	5	0	2	2	1	29	3
Historic + 2-Gates	0	2	0	1	1	0	25	1
Historic + 2-Gates + QWEST > -1,000 cfs	1	1	0	1	0	0	9 ⁵	0
Historic + 2-Gates + QWEST > 0 cfs	1	0	0	0	0	0	6 ⁵	0

127

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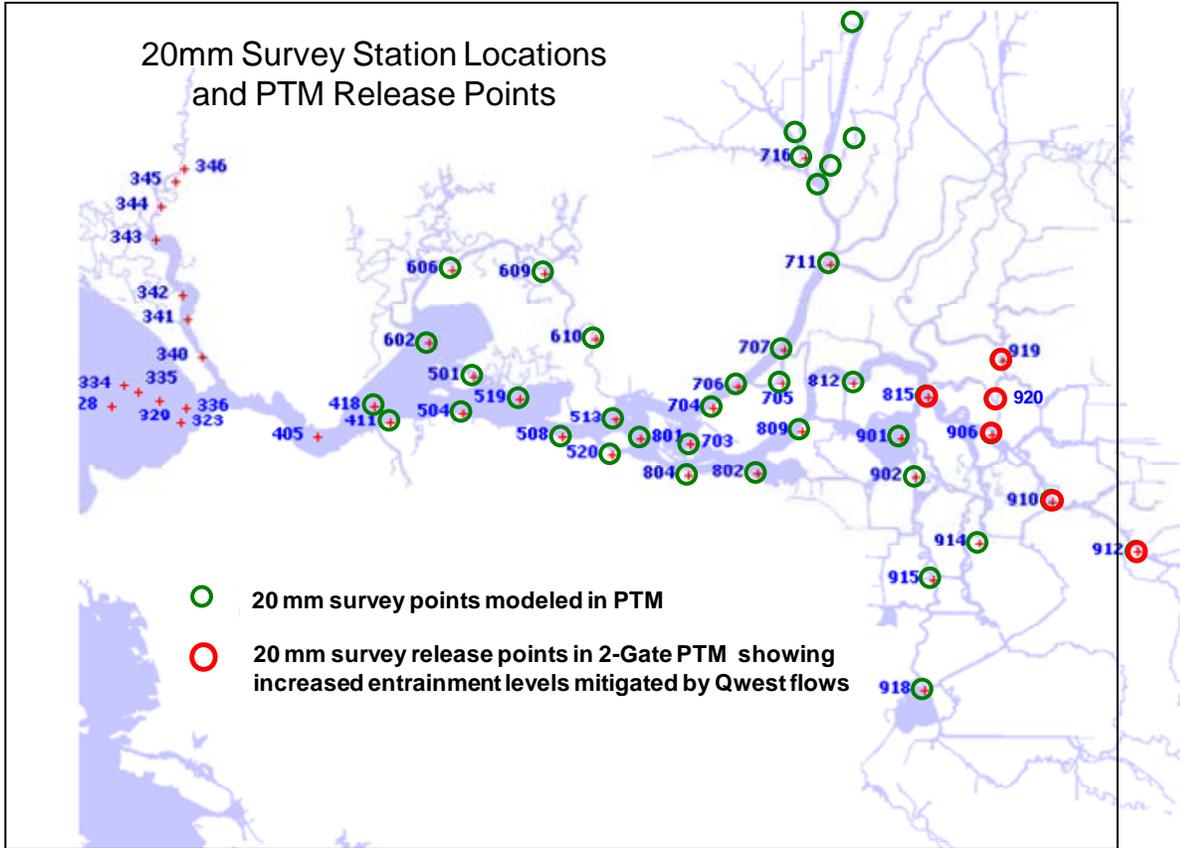
⁵ 0% entrainment observed in Historic + 2-Gates + QWEST > -1,000 cfs, when exports were curtailed to match San Joaquin River flow during the gate closure.

129 **Table 5-3 Entrainment Results for Release Point #902**

Survey Location /Release Point	% Entrainment from Release Location #902							
	Feb-Jun						Dec-Feb	
	9-Jun-99	12-Jun-02	15-May-02	30-May-02	21-May-03	12-May-04	16-Dec-03	30-Dec-04
Historic	51	60	20	50	56	24	97	92
Historic + 2-Gates	1	2	0	1	6	1	11	4
Historic + 2-Gates + QWEST > -1,000 cfs	1	1	1	0	2	1	4 ⁵	3
Historic + 2-Gates + QWEST > 0 cfs	1	0	1	0	2	1	4 ⁵	3

130 ⁵ 0% entrainment observed in Historic + 2-Gates + QWEST >-1,000 cfs, when exports were curtailed to match San Joaquin River flow during the gate
 131 closure.

132 Further analyses were conducted to determine potential mitigating effects of combined 2-Gates and QWEST
 133 flow control measures, consistent with OCAP OMR restrictions, on Mokelumne River salmon. Tables 5-4
 134 and 5-5 show examples of adding QWEST flows to 2-Gate Project operations to prevent substantial increases
 135 in particle entrainment or to reduce entrainment originating from the region of the confluence of the
 136 Mokelumne and San Joaquin rivers. The red symbols on Figure 5-4 depict 20mm survey location insertion
 137 sites that would otherwise be impacted without the application of such QWEST controls. Adding QWEST @
 138 San Andreas > -1,000 cfs to 0 cfs to the 2-Gates Project operations was found to prevent increased
 139 entrainment or to reduce entrainment of particles from the Mokelumne and San Joaquin River regions in two-
 140 thirds of the model runs. Operations of the gates can also be changed (left open) with additional QWEST flow
 141 depending on severity of forecasted conditions.



142

143 **Figure 5-4. 20 mm Smelt Survey, Particle Release Points and 2-Gate/QWEST Operations**

144

145 **Table 5-4. % Change in Entrainment from Release Point #919**

Survey Location /Release Point	% Change in Entrainment from Release Point #919							
	Feb-Jun						Dec-Feb	
	9-Jun-99	12-Jun-02	15-May-02	30-May-02	21-May-03	12-May-04	16-Dec-03	30-Dec-04
Historic + 2-Gates	+12	+16	+12	+24	+14	+12	-7	+9
Historic + 2-Gates + QWEST > -1,000 cfs	+9	+1	+7	+4	+4	+12	-21 ⁵	+7
Historic + 2-Gates + QWEST > 0 cfs	+8	-10	+7	-8	0	+8	-26 ⁵	+4

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⁵ -74% change in entrainment observed in Historic + 2-Gates + QWEST>-1,000 cfs, when exports were curtailed to match San Joaquin River flow during the gate closure.

148 **Table 5-5. % Change in Entrainment from Release Point #906**

Survey Location /Release Point	% Change in Entrainment from Release Point #906							
	Feb-Jun						Dec-Feb	
	9-Jun-99	12-Jun-02	15-May-02	30-May-02	21-May-03	12-May-04	16-Dec-03	30-Dec-04
Historic + 2-Gates	+6	+4	+9	+17	+10	+7	-10	-2
Historic + 2-Gates + QWEST > -1,000 cfs	+2	-9	+8	0	+1	+4	-21 ⁵	-3
Historic + 2-Gates + QWEST > 0 cfs	0	-21	+6	-14	-1	+1	-26 ⁵	-6

149 ⁵ -86% change in entrainment observed in Historic + 2-Gates + QWEST >-1,000 cfs, when exports were curtailed to match San Joaquin River flow
 150 during the gate closure.

151 **MODE OF GATE OPERATIONS CONSIDERED DURING LARVAE/JUVENILE STAGE.**

152 The DWR Potential Entrainment Index methodology, a model used to evaluate export levels and related
 153 entrainment, was used to test operational modes of the Project facilities during the March through June period
 154 when larvae/juvenile entrainment is of greatest concern. Using this methodology, differing 2-Gate operations
 155 and flow control measures were tested to reduce entrainment of simulated larval and juvenile delta smelt
 156 depending on the targeted distribution. Conditions were evaluated based on both gates closed, the Old River
 157 and Connection Slough Gates closed on flood-tide and open on ebb-tide and, and with only the Old River gate
 158 operated closed on flood-tide and open on ebb-tide. Table 5-6 describes the ranges of gates operation and
 159 other operational factors considered in these analyses.

160 **Table 5-6 Conditions modeled to simulate change in potential entrainment with both gates operated closed on**
 161 **flood-tide and open on ebb-tide, and with only the Old River gate operated.**

OMR Conditions	Operation Alternatives			Operating Criteria
OMR ≥ - 1,250 cfs	Gates Closed	OR Operating (flood-ebb)	OR & CS Operating (flood-ebb)	Start gate operations when 3 station daily mean water temps ≥ 12 C
OMR ≥ - 5,000 cfs	Gates Closed	OR Operating (flood-ebb)	OR & CS Operating (flood-ebb)	OCAP-adjusted QWEST @ San Andreas ≥ 0cfs Gates open during VAMP

162
 163 A comparison of either one or both gates operating closed on flood-tide and open on ebb-tide was evaluated
 164 and results are summarized in Table 5-7. Operation of both the Old River and Connection Slough closed on
 165 flood-tide and open on ebb-tide increases the number of events in which there was a simulated net reduction
 166 in potential entrainment. However, under certain conditions the tidal operation of the Old River gate alone
 167 proves significantly more effective, particularly when distributions fall within the western Delta and generally
 168 within region of control of the gates. Considering this evaluation, a gate operation mode with Old River gate
 169 closed on flood-tide and open on ebb-tide and Connection Slough gate closed during such operations was

170 selected for evaluation in the RMA analyses. This operation was applied to distributions of larvae/juvenile
 171 generally falling within in the region of control of the gates. This would be consistent with the application of
 172 RPA Component 2. An operational protocol is being established to guide the most favorable protections to
 173 smelt for testing in the demonstration program. Flexibility would be applied during field demonstrations to
 174 operate one or both gates in the flood-ebb operational mode.

Table 5-7 Simulated change in potential entrainment with only the Old River gate operated tidally and with both Gates operated tidally

20 mm Survey	Change in Potential Entrainment	
	OR Gate Tidal Operation % Change	OR & CS Gate Tidal Operation % Change
09 June 1999, Survey 5	-50.4%	-20.6%
15 May 2002, Survey 5	11.4%	-4.5%
30 May 2002, Survey 6	3.4%	-14.3%
12 June 2002, Survey 7	5.2%	-7.6%
21 May 2003, Survey 5	-12.3%	11.9%
12 May 2004, Survey 4	-32.4%	-26.2%

177

Two-Dimensional RMA-2 Analyses

SIMULATED REAL-TIME OPERATIONS WITH OCAP BO RESTRICTIONS USING ADULT AND LARVAE/JUVENILE SMELT BEHAVIORAL MODELS.

181 *Adult Delta Smelt.* All prior simulations of near-term solutions had modeled adult delta smelt as neutrally-
 182 buoyant particles. While reasonably accurate for the larval/juvenile stage, researchers have observed
 183 behaviors associated with increased turbidity and decreased salinity in preparation to moving inland prior to
 184 spawning (Grimaldo et. al as cited in USFWS 2008). Smelt distribution patterns are related to salinity and
 185 turbidity conditions during the winter in preparation for spawning (USFWS 2008). Scientists have postulated
 186 that the adult smelt may be “surfing” the tides as a means of staying within the desired water quality
 187 conditions. A new modeling package was developed to impart tidal ‘surfing’ behaviors on the particles in the
 188 RMA11 model. Once the delta smelt behavior model reasonably reproduced delta smelt distribution patterns
 189 in the Delta and occurrence at the export facilities, additional simulations were done with simulated operable
 190 gates in the Old River and Connection Slough. Simulations employed Project operations and the modulation
 191 of exports during December through February. These simulations demonstrate that the turbidity distribution
 192 (and therefore the distribution of adult delta smelt) can be managed generally within the region of control of
 193 the Project. Within this region, Project operations and related flow control measures have been shown through
 194 the model to be effective in dramatically reducing the entrainment risk of adult delta smelt from the CVP and
 195 SWP pumping facilities.

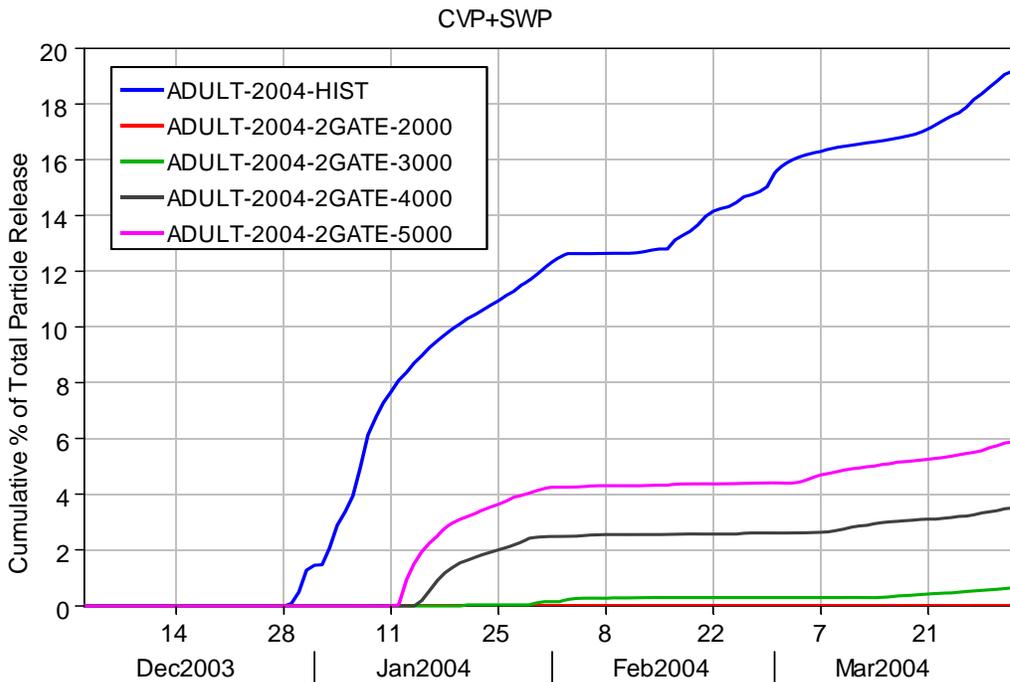
196 *Larvae/Juvenile Delta Smelt.* To correlate observed and modeled distributions and abundance of
 197 larvae/juvenile delta smelt, the RMA11, RMA2 and RMA-PTRK models have evaluated the larval and
 198 juvenile delta smelt period, roughly from March through June, for differing hydrologic conditions. For each
 199 condition, hatching rates have been determined by “tuning” to match distributions established by the 20mm

200 surveys and, if possible, observed salvage. The hatching period and mortality rates used in the simulations
 201 have been specified based on published findings from credible researchers. Delta smelt density predictions
 202 were compared with 20mm survey observations and the predicted delta smelt salvage was compared with
 203 salvage observations at the Skinner Fish Facility and the Tracy Fish Facility including factors necessary to
 204 estimate pre-screen losses and salvage efficiency. The model evaluated the percent of larval/juvenile delta
 205 smelt population entrainment by the combined export facilities, the percent flushed from Delta, and the
 206 percent that remained within Delta.

207 Computer simulations of adult delta smelt distribution with habitat seeking behavior were performed for
 208 historic periods. Simulation points representing adult delta smelt were initially placed in regions of acceptable
 209 habitat at the start of the simulation period. Key constituent elements of adult delta smelt habitat were
 210 characterized by salinity (EC) and turbidity. Options were added to the model to influence sensitivity to
 211 habitat gradients, chance of incorrect directional choices, and resistance to tidal flow velocity. Behavioral
 212 characteristics were adjusted to attempt to replicate entrainment (salvage) at water export facilities. The 2-
 213 Gates Project operations were coupled with flow management measures of the OCAP BO.

214 Adult delta smelt distribution, including entrainment at the SWP and CVP facilities were determined through
 215 simulation using modified operations scenarios for the OCAP BO baseline and OCAP plus the 2-Gate Project
 216 using the RMA Adult Behavioral Model. Models were run for the December through February months for the
 217 1999-2000, 2001-2002, 2003-2004 and 2007-2008 periods. See Appendix E for more details. Sample results
 218 are shown in Figures 5-5 and 5-6. A comparison of Figures 5-4 and 5-5 shows that in addition to the OCAP
 219 required OMR controls, the control of QWEST to be greater than or equal to zero cfs at San Andreas is
 220 effective in reducing modeled entrainment at the SWP and CVP facilities is nearly 0%. It is expected that
 221 proper application of such QWEST control through export modulation during the adult stage will be effective
 222 in managing turbidity distribution and hence, the distribution of adults generally within the region of control
 223 of the gates.

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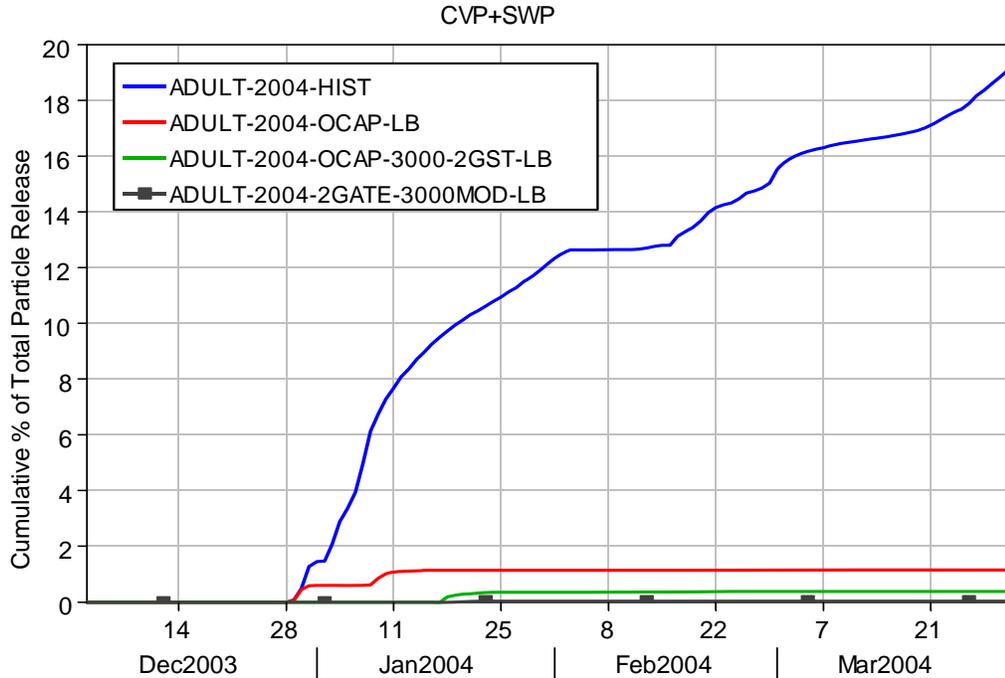


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Figure 5-5 Cumulative simulated entrainment of particles representing adult delta smelt recovered at the CVP and SWP facilities, December 2003 through March 2004, with alternative OMR flow limits .



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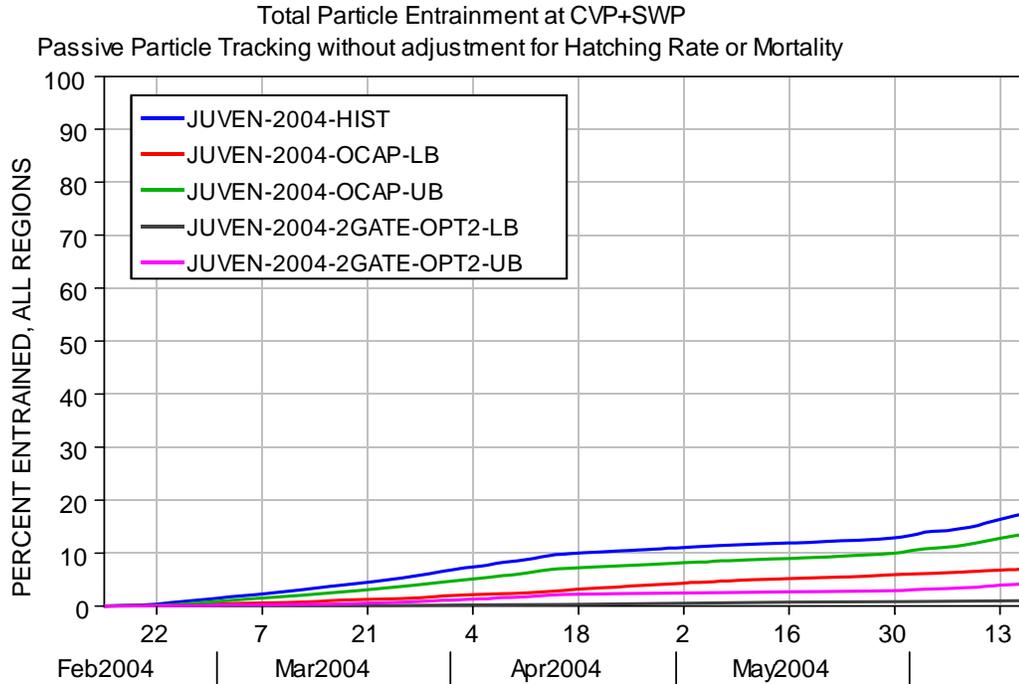
Figure 5-6 Cumulative simulated entrainment of particles representing adult delta smelt recovered at the CVP and SWP facilities, December 2003 through March 2004, with -3000 cfs OMR flows during RPA1 and -1250 cfs during RPA2 For the 2-gate case, exports were reduced briefly near the end of January to maintain positive QWEST at San Andreas Landing.

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234 These simulations were used in RMA Bay-Delta Model and RMA-PTRK for passive particle tracking with
 235 post processing analysis of hatching and mortality. Modified operations scenarios were simulated for revised
 236 export flows according to OCAP guidelines and OCAP plus 2-Gates operations to determine resulting larval
 237 and juvenile delta smelt distribution and entrainment. Simulations were conducted roughly from March
 238 through June for the 2002 and 2004 historic periods. Analyses to adjust simulation results for
 239 mortality/hatching are underway and will be reflected in the final simulation results. The hatching rates
 240 estimated for historic conditions will be applied without modification to the various operations scenarios,
 241 focusing on the effects after initial hatching.

242 The combined effects of the 2-Gates, OMR -5,000 cfs restrictions, and supplemental QWEST ≥ 0 cfs suggests
 243 resulting larvae/juvenile entrainment can be maintained near OCAP OMR -1,250 cfs entrainment levels.
 244 Figure 5-7 displays the forecast of reduced entrainment at the export facilities with the implementation of the
 245 Project. Each of the Project simulation displays less predicted entrainment than either of the simulations of
 246 OCAP BO restricted OMR flow regimes.

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Figure 5-7 Comparison of 2-Gate cumulative simulated entrainment of particles representing larval/juvenile delta smelt recovered at the CVP and SWP facilities from all regions of the Delta (not adjusted for hatching rate or mortality).

253 **5.3 CONSTRUCTION EFFECTS ON AQUATIC SPECIES**

254 Construction activities include levee clearing of rip rap and vegetation at each shoreline at each site, dredging
 255 (clamshell dredge), dredge spoil disposal, sheet pile dike installation (vibration-driven), placement of rock in
 256 the channel and on levees, installation of the gate barge (the gate barge is the barge and the gate structure,
 257 control house and all wiring and electrical components that are pre-installed on the barge, then barge is then
 258 towed to the site and sunk to the prepared foundation), and removal and reinstallation of the gate barge and
 259 lock rock at the end of the first season and beginning of next season. Foundation preparation for the gate
 260 barge involves dredging peat material estimated at 5,500 cubic yards for Connection Slough and 7,000 cubic
 261 yards for Old River.

262 Exposure to construction effects depends on the spatial and seasonal occurrence of different species and life
 263 stages (Table 5-8). The period of in-water construction at the two sites is up to five weeks in September-
 264 October 2009 for construction (install sheet pile wall, dredge barge foundation, and place foundation rock),
 265 two weeks in November for barge gate installation, and two weeks in July for removal (gate barges and about
 266 200 feet sheet pile walls on either side in the Old River Channel, no sheet pile wall will be removed from
 267 Connection Slough). All in-water work for the 2-Gates Project will be conducted within the in-water work
 268 windows already established by the fish agencies to limit project impacts to listed salmonids (winter-run and
 269 spring-run Chinook, CV steelhead) and delta smelt. Therefore, it is anticipated that the immediate effects of
 270 construction on listed fishes will be minimal, although some individuals may still be found within the Project
 271 work areas.

272 Species that could potentially occur near the sites during in-water construction in September-October include
 273 CV steelhead (early migrating adults and rearing juveniles) and green sturgeon (migrating adults, juveniles),
 274 with a low probability of winter-run Chinook (juveniles). Species that could potentially occur during gate

275 barge installation in November include CV steelhead (migrating adults and juveniles), green sturgeon
 276 (juveniles), and longfin smelt (migrating or spawning adults), with a lower probability of occurrence for
 277 spring-run Chinook (juveniles) and CV steelhead (juveniles). Species that could potentially occur near the
 278 sites during gate removal in July include green sturgeon (adults and juveniles), with a low probability of CV
 279 steelhead (juveniles entering Delta). Adult winter-run and spring-run Chinook would not likely occur at the
 280 Project sites because they stay in the Sacramento River during their upstream migration. The two construction
 281 sites on Old River and Connection Slough are located within designated critical habitat for delta smelt, CV
 282 steelhead, and green sturgeon (proposed). However, the existing habitat quality of these leveed, ripped
 283 Delta channels for rearing of delta smelt and juvenile salmonids is poor.

Table 5-8 2-Gates Construction Timing and Duration and Likely Occurrence of Aquatic Species and Critical Habitat at Construction Sites

Construction Activity	Timing	Duration	Species Likely Occurring at Construction Sites	Critical Habitat
Construction of sheet pile walls, dredging barge foundation, installation of barge rock base and	September-October 2009	Five weeks	CV steelhead (adult, juvenile) Green sturgeon (adult, juvenile)	Delta smelt CV Steelhead Green Sturgeon
Installation of barge with gates and anchor rock	November 2009	Two weeks	CV steelhead (adult, juvenile) -unlikely Green sturgeon (juvenile) Longfin smelt (adult) unlikely <i>Spring-run Chinook (juvenile possible but unlikely)</i>	
Removal of argegates from both sites and sheet pile dikes from Old River only	July 2010	Two weeks	Green sturgeon (adult, juvenile)	

284

285 The assessment examines several potential effects from construction activities:

- 286 • Direct injury or mortality from dredging and placement of rock and the barge
- 287 • Behavioral, physiological or physical habitat changes or impairment in response to:
 - 288 – Underwater noise and disturbance
 - 289 – Turbidity and resuspension of sediments and contaminants and resettling on benthic habitats
- 290 • Alteration of benthic habitat by placement of rock and barge

291 **5.3.1 Direct Injury and Mortality**

292 Construction activities include dredging, sheet pile wall installation, rock placement, gate barge installation,
 293 gate barge removal and gate barge reinstallation. The principal risk of direct injury and mortality to listed
 294 species would be from striking, collision or capture in the bucket dredge or crushing due to placement of rock
 295 or installation of the gate barge and sheet pile dikes (especially for bottom dwelling species such as green
 296 sturgeon). By using a bucket dredge and disposing of spoils on land, the Project will avoid other potential
 297 effects of dredging, such as fish entrainment by hydraulic dredging and burial of benthic organisms and
 298 habitat by disposed sediments (Reine et al. 1989, Nightingale and Simenstad 2001, Hoover et al. 2005).

299 5.3.2 Noise and Disturbance

300 Noise associated with construction activities of the 2-Gates Project has the potential to adversely affect
301 aquatic species. Transient noise from dredging, foundation preparation (i.e. rock placement), pile driving,
302 surface machinery, and topside activities on the construction barge decks during installation of the gate
303 structures on site may have adverse effects on fish in close proximity to the noise source. This effect is
304 expected to be localized and temporary in nature. Furthermore, these activities will occur during periods when
305 few listed species are likely present in the area (green sturgeon and CV steelhead).

306 High levels of underwater noise can adversely affect some fish species⁴. The effects of pile driving on fish
307 have been assessed by NMFS and others (Hastings and Popper 2005, Popper et al. 2006, Carlson et al. 2007,
308 NMFS 2008d.). Information is not currently available regarding transient underwater noise associated with
309 dredging, rock placement, surface machinery and topside activities on the barge decks. However, it is not
310 expected that these noise levels will reach the same levels as from pile driving. Fish impacts from exposure to
311 pile driving activities were reviewed by Hastings and Popper (2005), and recommendations provided to
312 protect fish from physical injury (Popper et al. 2006, Carlson et al. 2007). In 2008 NMFS, USFWS and DFG
313 adopted interim criteria of a peak sound pressure level of 208 decibels (dB) referenced to 1 μ pascal per
314 second (re: 1 μ Pa²-s) and a cumulative sound exposure level (SEL) of 187 dB re: 1 μ Pa²-s (Fisheries
315 Hydroacoustic Working Group 2008, ICF Jones & Stokes and Illingworth & Rodkin 2009). Although these
316 criteria were specific to percussive pile driving, they have served as a general guideline for noise thresholds
317 for the onset of physical injury in fish exposed to the impact sound associated with pile driving
318 (NMFS 2008d).

319 Sheet and king pile driving is expected to generate the greatest levels of underwater noise. Rock placement is
320 also expected to generate underwater noise. These activities may generate sharp transient noises from metal
321 components (buckets, scoops, etc.) striking rock that will propagate into the water column. The noise will be
322 transient, occurring over a five week period. The 2-Gates Project will use a vibratory hammer to install the
323 sheet pile dikes and king piles (wall) between the gate structure and the levee at reach site (see appendix G
324 and H for details). Vibratory hammers are generally much quieter than impact hammers and are routinely used
325 on smaller piles (ICF Jones & Stokes and Illingworth & Rodkin 2009). Although peak sound levels can be
326 substantially less than those produced by impact hammers, the total energy imparted can be comparable to
327 impact driving because the vibratory hammer operates continuously and requires more time to install the pile
328 (ICF Jones & Stokes and Illingworth & Rodkin 2009). Sound levels during vibratory pile driving were
329 measured at the City of Stockton Downtown Marina (Power Engineering 2008). Peak sound pressure levels
330 ranged from 184 to 202 dB re: 1 μ Pa, while accumulated SEL's ranged from 181 to 195 dB re: 1 μ Pa²-sec, as
331 measured at 10 meters from the pile and mid-water depth (approximately 2 to 3 meters below the water
332 surface). The duration of pile driving ranged approximately 6-12 minutes, with periods of 11 - 71 minutes
333 between pile driving (Power Engineering 2008). The peak sound pressure levels were below recommended
334 levels, while the accumulated SEL's slightly exceeded the recommended criteria by 8 dB re: 1 μ Pa²-sec,. It is
335 anticipated that pile driving associated with the 2-Gates Project would have similar results in terms of SEL
336 and peak sound pressure levels. This combined with the relatively short duration expected to drive each king
337 pile and sheet pile along with an anticipated period between pile driving, and the timing of work within
338 established in-water work windows suggest that physical injury to fish is unlikely.

⁴ Three metrics are commonly used in evaluating hydroacoustic impacts on fish: peak sound pressure level (LPEAK), root mean square (RMS) sound pressure, and sound exposure level (SEL) (ICF Jones & Stokes and Illingworth & Rodkin 2009). SEL is defined as the constant sound level acting for one second, which has the same amount of acoustic energy as the original sound (Hastings and Popper 2005). Reference sound levels from pile driving normally are reported at a fixed distance of 10 meters. Underwater peak and RMS decibel levels are usually referenced to 1 micropascal (μ Pa), and the SEL is referenced to 1 micropascal squared per second (dB re: 1 μ Pa²-s). (Hastings and Popper 2005).

339 Anticipated responses of any fish within the work area would more likely be behavioral in nature (startle
 340 response, avoidance etc.), although these would diminish with distance from the construction sites. Hastings
 341 and Popper (2005) concluded that data are lacking on behavioral responses to pile driving, such as a startle
 342 response to noise or movement away from highly utilized habitats impacted by sound. Carlson et al. (2001
 343 cited in NMFS 2008c) reported migrating juvenile salmon reacting with startle behavior in response to routine
 344 channel maintenance activities in the Columbia River. Some of the fish that did not immediately recover from
 345 the disorientation of turbidity and noise from channel dredges and pile driving swam directly into the point of
 346 contact with predators.

347 **5.3.3 Turbidity and Resuspension of Sediments**

348 The main impact from construction is likely to be resuspension of channel sediments during in-channel
 349 activities. Site preparation in September and October includes dredging, followed by pile driving and
 350 installation of the sheet pile dike and rock placement. In November, the barge with gate will be installed and
 351 lock rock placed. Sediments resuspended during dredging operations pose a variety of water quality and
 352 ecological concerns (Nightingale and Simenstad 2001, Bridges et al. 2008). The turbidity plume in the
 353 immediate vicinity of a dredging operation could influence the behavior, growth or health of fish and other
 354 organisms. The change from background levels, the type of suspended sediment, its concentration and
 355 duration, and species and life stage of fish are all factors to consider in evaluating the effect of exposure
 356 (Newcombe and Jensen 1996). Some effects that could occur in the Delta include avoidance of a turbidity
 357 plume and altered foraging and predation dynamics.

358 Foundation preparation for the gate barge consists of dredging peat material estimated at 5,500 cubic yards for
 359 Connection Slough and 7,000 cubic yards for Old River. Dredging the peat sediment is expected to release a
 360 combination of organic and inorganic sediments into the water column, with associated potential reductions in
 361 dissolved oxygen. Barrier construction activities would increase localized turbidity at the two project sites
 362 that would extend downcurrent from the installation site due to tidal flow. Although this increase in turbidity
 363 may affect fish by inducing avoidance of the plume, temporarily disrupting feeding, or disrupting resting or
 364 movement behavior, green sturgeon and steelhead are strong swimmers capable of moving away from the
 365 area of disturbance.

366 These effects would be limited in scope, due to the relatively small construction area (approximately 1.5
 367 acres) and limited duration of construction. Once in-water construction stops, water quality is expected to
 368 return to background levels within a few hours, depending on hydrodynamics and the amount and size of
 369 fines in the channel sediments. The potential for exposure is therefore limited to those fish that may be present
 370 during the construction season (green sturgeon and juvenile steelhead) and they would avoid adverse
 371 conditions.

372 In-water construction activities also have the potential to distribute sediment-borne contaminants, if present,
 373 into the water column and onto nearby substrate, where they could be taken up by benthic organisms.
 374 Resuspension of contaminated sediments could have adverse effects on fishes that encounter the sediment
 375 plume, even at low turbidity levels. These effects will be localized and temporary, although some effects
 376 could persist if the mobilized sediments are contaminated and enter the benthic food chain. Contaminant
 377 mobilization, contaminant leaching, bioaccumulation, and trophic transfer through the food web can occur
 378 during or as a result of the dredging (Bridges et al. 2008). Green sturgeon could be affected because they are
 379 benthic foragers and can bioaccumulate contaminants over their long lifespan. The potential for this effect is
 380 related to the degree of contaminants in the sediments to be dredged and the total area disturbed. It is not
 381 known whether contaminated sediments are present at the two construction sites.

382 Construction vessels could potentially release contaminants into the water column due to runoff of oil-based
 383 materials during operations. This could affect fish through impaired water quality and substrate quality.
 384 Surface contaminants would be addressed in a Spill and Pollution Prevention Plan, which will outline actions

385 to reduce impacts from this activity and address responses to potential spills. The implementation of BMPs
386 and other protection measures would mitigate the potential effects on fishes and their habitat.

387 5.3.4 Altered Physical Habitat

388 Installation of the rock foundation and the barges would directly affect a total of about 65,000 square feet of
389 channel bottom, approximately 30,000 square feet at Old River and approximately 35,000 square feet at
390 Connection Slough. This action would replace approximately 1.5 acres of soft bottom habitat of peat and mud
391 with rocky bottom habitat and two barges, which in turn will affect the benthic community structure. Species
392 adapted to the soft peat and mud habitat will be replaced, in this particular area, with those more adapted to a
393 firm surface. This alteration or reduction of the benthic community could potentially change the foraging
394 habitat for green sturgeon. Pelagic feeders such as delta smelt and longfin smelt would not be affected by
395 alteration of the channel physical habitat. The gate structures would attract predatory fish, thereby increasing
396 predation risk for Delta smelt, longfin smelt and juvenile salmonids. Gate structure installation would alter
397 near field channel hydraulics changing the channel from mostly laminar flow to locally turbulent flow
398 conditions during a portion of the tidal stage down current of gate (Appendix E). This change would be most
399 notable in Old River where a large volume of tidally driven water passes during each tidal cycle.

400 The Old River and Connection Slough sites are within the designated critical habitat for delta smelt, CV
401 steelhead, and green sturgeon. Installation of the gates would affect certain PCE's for these species. For delta
402 smelt, this would affect the PCE for Physical Habitat including spawning substrate. The scale of any
403 potential impact is discountable, however, given the relatively small footprint of the Project on the substrate.
404 For CV steelhead juveniles, the quality of freshwater rearing habitat is affected by habitat complexity, food
405 supply, and presence of fish predators. The baseline condition of freshwater rearing habitat within Delta
406 channels, however, is already degraded, and installation of the Project would not exacerbate this degradation.
407 For green sturgeon juveniles and adults, attributes of tidal freshwater habitat that would be altered are
408 principally benthic foraging habitat. However, the overall amount of habitat altered is small relative to what is
409 available in the Delta, so the action is not likely to adversely affect the prey base for green sturgeon or
410 juvenile salmon populations. Migratory corridors for emigrating CV steelhead juveniles and for green
411 sturgeon adults and juveniles would not be substantially blocked by the gate structures because the sloped
412 lock rock along each side of the barges will assist sturgeon in moving across the gate structure and the gates
413 will be open during most of the operational period. The gates would be closed up to an hour a day from
414 December into late February or March, and then operated tidally (closed on flood and open on ebb tides) from
415 then until mid-April. Gates would be open during the VAMP period (mid April to mid May), then operated
416 tidally into June, but open on weekends and holidays to allow for vessel navigation.

417 Construction on the levees would disturb existing emergent or riparian vegetation and habitat resulting in
418 reduced shoreline vegetation and any riparian function it may have in supporting juvenile Chinook that utilize
419 the area. Reductions in functions may include loss of shading and stabilization of sediments and loss of insect
420 prey items for juvenile Chinook (Toft et al. 2004). However, the existing riparian function is already degraded
421 and very small in relation to what is available in the Delta. In conclusion, the Project construction would not
422 have a significant effect on the physical habitat for the listed aquatic species.

423 5.4 OPERATIONS EFFECTS ON AQUATIC SPECIES

424 The gate structures and their operations will have several effects on listed aquatic species including changes
425 to physical habitat, flow patterns, and predation. Changes to physical habitat conditions result from
426 installation of rock, gate barges, sheet pile walls and boat ramps. Structures change physical habitat
427 conditions in a channel cross section that was primarily composed of open water channel with a soft sediment
428 bed and bordered with a shoreline of tule-fringed rip-rapped levees on either side. The otherwise open water
429 habitat of the channel is occupied by vertical steel walls that extend from the bed to above the surface creating

430 vertical walls with little habitat value. Water velocities are low near the wall and slow eddies may develop in
 431 the backwater areas between the gate and levee. The barges create a shallow shoaling area in the middle of the
 432 channel. Shoaling areas can create tidal rips during large tidal changes as velocities increase across the top of
 433 the barge, then decelerate upon again reaching deep water. The deck of the steel barge provides poor quality
 434 bottom habitat with limited complexity to support invertebrates. Piles and decks for the boat ramps create
 435 structure in the nearshore area and can also provide shade, but the use of the boat ramps would disturb fish
 436 using these areas. These areas may provide habitat for predators, both fish and birds. The interstices in the
 437 rocks used to lock the barge in place provide numerous underwater hiding spots along sloping faces on both
 438 sides and ends of the barge. This can provide habitat for crayfish, catfish or other aquatic cavity dwellers.

439 Gate installation and operation will attract predatory fish to the structure or favorable conditions created by
 440 the structures. The gate structures will change the flow field in close proximity to the barges. The constrained
 441 channel cross section will change the mostly laminar flow of these channels to areas of turbulent flow during
 442 large tidal changes when water accelerates from the high side of the structure through the gate to the low side.
 443 These velocity jets will create eddies and shear zones along their sides that predator fish can use to feed on
 444 smaller fish being swept along with the current. Predatory fish in the Delta (primarily striped bass,
 445 largemouth bass, sunfishes and catfish) are good at exploiting situations where food is abundant or where
 446 features exist that enhance feeding opportunities, such as crevices or turbulent flows. For example, large
 447 populations of striped bass occur inside Clifton Court Forebay and schools of striped bass are known to occur
 448 in the vicinity of the salvage release sites. The gate structure would provide permanent (sheet pile wall, barge,
 449 lock rock and boat ramp) structures that provide interstitial spaces, topographic features or currents that are
 450 used by predatory fish. Navigation requirements and operation of the boat ramps and gates on a 24/7
 451 requirement means that safety lighting will be installed at the gates. Flood lights need to illuminate the gate,
 452 sheet pile walls and boat ramp. Lighting may attract fish into lighted areas. Night predators such herons,
 453 other birds and raccoons may also take the opportunity to use the light sources as a means of gathering food.
 454 Predators that are attracted to the gate result in the loss of individual delta smelt, salmon and CV steelhead,
 455 but the overall effect of the gate structures on predator populations in Old River and Connection Slough
 456 would not result in populations level effects to these listed species.

457 When the gates are closed, the channel ends next to the gate will function much like a dead end slough, and
 458 water quality condition may slightly degrade with lower dissolved oxygen, change in salinity and debris build
 459 up. These conditions would be transient and would dissipate upon gate opening.

460 The Project operations will affect hydrodynamics in the region of influence. The following analysis of
 461 operation effects is based on hydrodynamic and behavioral simulations conducted for these analyses. Project
 462 operations will minimize the entrainment of listed fish species, primarily delta smelt relative to baseline
 463 conditions, in the CVP and SWP south delta pumping facilities. Details of the hydrodynamic and behavioral
 464 simulations efforts used in these analyses were presented in Section 5.1 and are provided in more detail in
 465 Appendix D. Results from the modeling indicate a decrease in the entrainment of adult delta smelt by the
 466 export facilities by controlling the distribution of water quality characteristics that are correlated with
 467 migration of pre-spawning adults into the central and south Delta. Results from the simulations also indicate a
 468 decrease in the entrainment of larval and juvenile delta smelt over OCAP required OMR by operation of the
 469 2-Gates consistent with OCAP flows and management of QWEST in the San Joaquin River at San Andreas
 470 Landing.

471 **5.4.1 Potential Effects to Delta Smelt**

472 The Project will benefit delta smelt by limiting pre-spawning adults from moving south of the gates, and thus
 473 limiting the distribution of adults, eggs, and larvae from reaching the south Delta. Fish entering the south
 474 Delta are highly vulnerable to entrainment at the pumping facilities, and subject to increased predation and
 475 poor habitat conditions. Reproductive success in the San Joaquin portion of the Delta is reduced because
 476 many adults and most larvae have been entrained and lost during transport to and from spawning sites to

477 rearing areas (USFWS 2008). The adult delta smelt prevented from entering the south Delta would need to
 478 find other areas to spawn, but they and their progeny would be less vulnerable to entrainment, predation and
 479 poor habitat conditions.

480
 481 The following sections discuss the Project effects in further detail by life history stages and critical habitat
 482 PCEs. During the December to June gate operation period, all life stages of delta smelt may be present in the
 483 vicinity of the Project facilities. Adults would predominate in December through February, and other life
 484 stages would increase in abundance from February through June. Most adults die after spawning, so their
 485 numbers would tend to decrease after the peak of spawning (usually by April or May). Juveniles would
 486 increase in abundance through June. Historically, salvage densities for delta smelt have been highest during
 487 May and June. In wet years spawning and migration tend to occur further west in the Delta than in dry years
 488 when delta smelt migrate further up the rivers to access freshwater spawning habitat. This pattern implies that
 489 direct and indirect effects and operations may be greater in dry years than in wet years.

490 **5.4.1.1 Life History Stages**

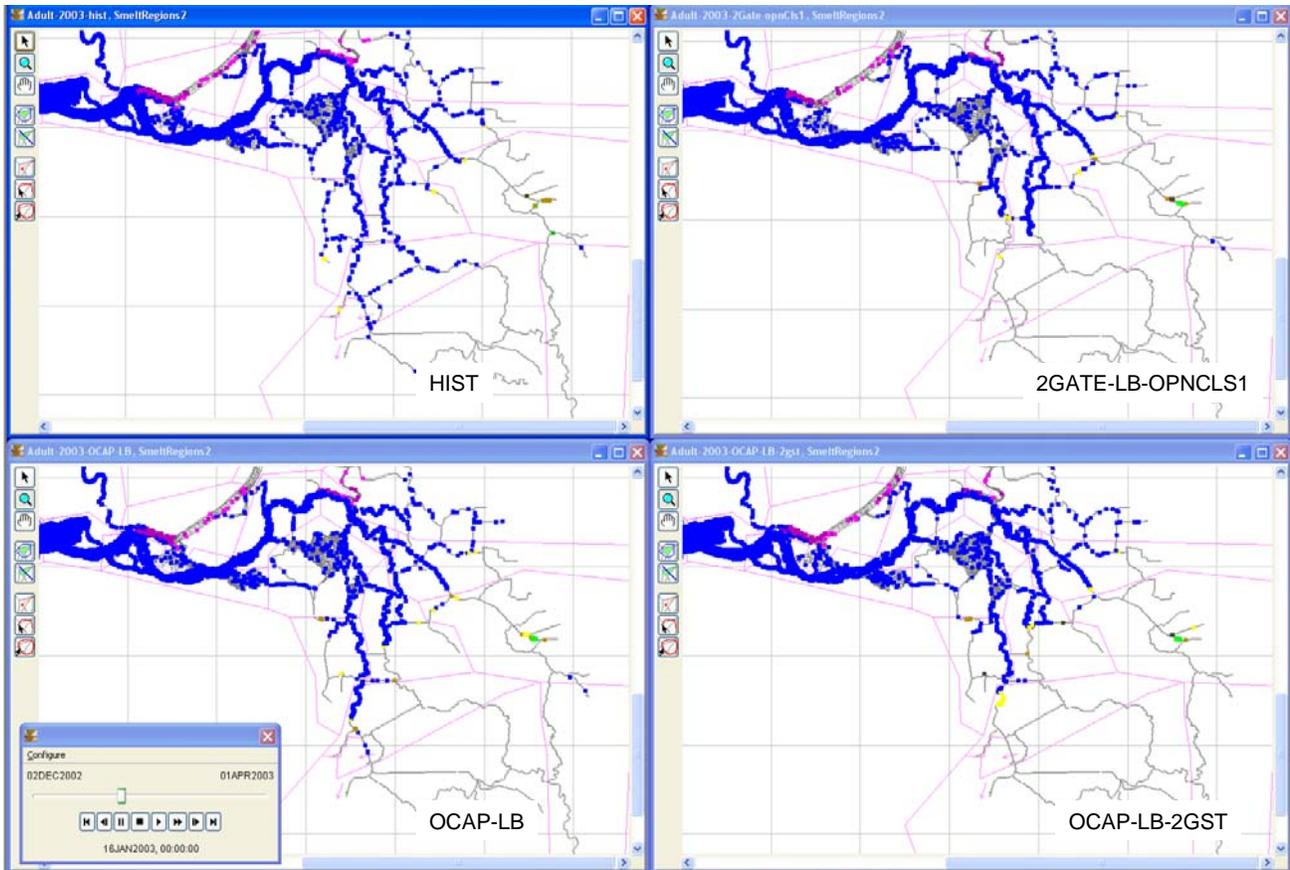
491 **MIGRATING AND SPAWNING ADULTS (~DECEMBER THROUGH MARCH)**

492 Adult smelt begin moving inland from the western Delta when first flush flows increase turbidity (greater
 493 than or equal to 12 NTUs) and decrease salinity. When the higher turbidity in the west or central Delta
 494 bridges the gap through Old and Middle rivers, this links with the high turbidity waters in close proximity to
 495 the pumps. Once the turbidity bridge occurs, adult delta smelt tend to move more easily move into the south
 496 Delta. Recent estimates of annual entrainment have ranged from 10 to 60 percent of the delta smelt population
 497 (adults and progeny combined) per year from 2002 to 2006 (Kimmerer 2008). Since most adult entrainment
 498 occurs between mid-December and March, the gates will be operated during this period to modulate flows in
 499 Old and Middle Rivers and thus manage distribution of higher turbidity conditions that cue adult pre-
 500 spawning migration from extending into the south Delta. Operation of the project will reduce the risk of
 501 entrainment for adults.

502 The results from RMA’s delta smelt behavioral simulations indicate that installation and operation of the
 503 Project would manage water quality to keep adults north of the area to avoid becoming entrained by the
 504 pumping facilities. Figure 5-8 shows the simulated distribution of adult delta smelt for different operational
 505 scenarios. Under current operations (Figure 5-8, upper left frame), delta smelt are distributed throughout the
 506 south Delta as well as other channels. The OCAP restrictions (Figure 5-8, lower left frame) also show delta
 507 smelt dispersing into the south Delta channels but not as extensively as under historic conditions. Simulations
 508 of OCAP with 2-Gate reveal that delta smelt distribution extends only to about Woodward Canal (Figure 5-8,
 509 upper right frame). The Project would limit the distribution of adult delta smelt from extending further into
 510 Old and Middle Rivers toward the south Delta channels, thus reducing entrainment risk. Model runs indicate
 511 that operations of the 2-Gate with OCAP OMR flows and QWEST result in better reduction in entrainment
 512 than OCAP OMR flows alone (Figures 5-5 and 5-6).

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Figure 5-8. Adult Delta Smelt Particle Distributions for historical conditions (HIST), OCAP operations (OCAP-LB), and 2-Gates scenario (2GATE_LB-OPNCLS1). The difference between OCAP and OCAP with 2-GATE is the comparison of lower left with upper right figures.

519

520 LARVAL AND JUVENILE DELTA SMELT TRANSPORT (~MARCH THROUGH JUNE)

521 Delta smelt spawning typically commences once Delta-wide average water temperatures reach 12 °C,
 522 approximately February or March. Once this occurs, gates will be operated to protect larval and juvenile delta
 523 smelt from entrainment into the south Delta, as informed by 20-mm surveys of larval distribution. The Old
 524 River gate will be operated tidally: open on ebb tides and closed on flood tides. The Connection Slough gate
 525 will be closed, except when opened during slack tide (an hour per opening, four times per 25 hour tidal cycle)
 526 or for boat navigation on weekends. Gate operations will be coordinated with OCAP restrictions and
 527 QWEST. Gates will also be open continuously during the VAMP periods (mid-April to mid-May) and on
 528 weekends from Memorial Day through June.

529 The Project would enhance survival of larval and juvenile delta smelt. As discussed above, operations will
 530 affect the distribution of turbidity and salinity, which would result in redistribution of pre-spawning adult
 531 delta smelt in the inner Delta and consequently would change the distribution of larval and juvenile delta
 532 smelt. The gate structures and their operations will influence habitat conditions by affecting hydrodynamics in
 533 the region of influence. The Project will balance net flows in Old and Middle Rivers between the San Joaquin
 534 River and Woodward Cut, thus reducing entrainment risk at the SWP and CVP export facilities. The Project
 535 operations will also complement QWEST flows (maintained in the San Joaquin River at San Andreas
 536 Landing greater than zero), which assist downstream movement of larvae and juveniles to rearing habitat in
 537 the low salinity zone in Suisun Bay.

538 RMA's behavioral simulation shows a net decrease in the entrainment of larval/juvenile delta smelt when the
539 Project is operated and OMR flows are balanced. Figure 5-7 compares modeled entrainment rates at the SWP
540 and CVP facilities under various scenarios (historic, upper and lower OCAP BO, and Project operations using
541 the OCAP upper and lower bound OMR flow rates). The Project achieves a 10-12% reduction of cumulative
542 entrainment compared to OCAP restrictions alone for the hydrologic conditions and Delta-wide smelt
543 distribution that occurred in 2004.

544 Project operations would reduce the number of larval and juvenile fish being drawn into the south Delta. The
545 gates will remain open during the VAMP period (mid-April to mid-May). During VAMP, San Joaquin River
546 inflow is increased and exports are decreased. These conditions reduce the volume of water drafted up Middle
547 and Old Rivers toward the pumps. Gate structures will constrain the cross section in Old River and
548 Connection Slough, further limiting reverse flows in these channels south of the two gate structures.

549 The benefits of Project operations may be greater than the model results indicate. The current simulations are
550 based on the existing distribution of larval smelt, as indicated by the historic 20-mm survey data. However,
551 Project operations will change distribution of turbidity and salinity, which would result in redistribution of
552 spawning adults and therefore changes in distribution of larvae and juveniles (i.e. fewer closer to the south
553 Delta). The model, which works from existing 20-mm data, would need be adapted to reflect the new
554 distribution of delta smelt.

555 JUVENILE REARING AND ADULT DEVELOPMENT (~JUNE THROUGH DECEMBER)

556 Delta smelt move toward the western Delta and into Suisun Bay during later spring/early summer and are
557 generally absent from the Delta during the warm summer months. They remain in the western Delta and
558 Suisun Bay until early winter when they begin moving back inland. The Old River and Connection Slough
559 Gates will not be operated from July into December when smelt are generally absent from the Delta. No
560 adverse effects are anticipated during the juvenile rearing and adult development period.

561 **5.4.1.2 Effects on Critical Habitat**

562 The Project will enhance overall designated critical habitat for delta smelt. The Primary Constituent Elements
563 (PCEs) include physical habitat (PCE#1), water (PCE#2), river flow (PCE#3) and salinity (PCE#4) and are
564 discussed here for all life history stages. Adequate flow (PCE#3) and suitable water conditions (PCE#2) may
565 need to be maintained to attract migrating adults in the Sacramento and San Joaquin River channels and their
566 tributaries. Use of south Delta habitat would be reduced by the Project operations. While the south Delta is
567 encompassed within the designated critical habitat, the condition of several PCEs (#2 water and #3 flow) have
568 been degraded by SWP/CVP operations that have altered river flows and increased entrainment risk (USFWS
569 2008). Under current conditions, a significant proportion of progeny produced in the south Delta are probably
570 entrained at the pumping facilities. While this area may have historically been used for spawning, it is
571 believed that the south Delta is not currently an important source for production of delta smelt. Shifting
572 spawning activity away from the south Delta to other areas where the progeny are more likely to survive
573 would reduce the negative effects and could benefit the species. Adult smelt would still be able to access the
574 lower San Joaquin River and other areas of the central and northern Delta by migrating up the main stem of
575 the San Joaquin River.

576 The Project has a minor effect on physical habitat (PCE#1) by the placement of the gate structures in Old
577 River and Connection Slough. About 1.5 acres of habitat is changed by the dredging, barge placement, lock
578 rock, sheet pile wall installation and boat ramps, but delta smelt are open water species and are not known to
579 frequent shoreline areas or channel beds except during spawning. Most of the habitat changes to the physical
580 habitat occur at the bed of the channel or along the shoreline so would have minimal effect on delta smelt.
581 The 1.5 acres at the two project sites make up a very small percentage of the entire channel area used by Delta

582 smelt. The change to the physical habitat PCE is inconsequential given the small footprint of the Project
 583 structures on physical habitat available in the Delta.

584 PCE #2 is water for all life stages of delta smelt. The condition of PCE #2 has been substantially reduced
 585 (USFWS 2008). The current Delta has little of its historic intertidal marsh lands and many of its historic
 586 sloughs and channels have been cut off or altered. The pattern and quantity of inflow and outflow has been
 587 highly altered by upstream storage and diversions from the Delta. The 2-Gates project would reduce the
 588 amount of water drafted through Old River from Franks Tract. Water not drafted from the western Delta
 589 would be drawn from Middle River, Turner and Columbia Cuts and Old River upstream of the pumps. This
 590 would potentially benefit larval and juvenile delta smelt in the western Delta by reducing their movement into
 591 south Delta channels and subsequent loss via export facilities.

592 In conclusion, the Project would have a net beneficial effect on designated critical habitat for delta smelt.
 593 Operations would enhance the condition of critical habitat by reducing entrainment risk in the south Delta
 594 (PCEs #2 and #3) and would not significantly degrade the condition of physical habitat (PCE #1).

595 **5.4.2 Effects to Chinook Salmon and Steelhead**

596 **5.4.2.1 Potential Effects by Life History Stages**

597 Winter-run and spring-run Chinook and CV steelhead occur in the Delta during their adult and juvenile
 598 migratory life history stages. Some rearing may also occur in the Delta during juvenile emigration. Potential
 599 effects for the different salmon runs and CV steelhead depend on the timing and the river systems they use.
 600 Runs that have peak migratory or rearing life history stages in the Delta during the construction and operation
 601 periods of the 2-Gate Project would have a higher potential to be affected by the project. Winter-run and
 602 spring-run Chinook and CV steelhead runs that access the Sacramento River and tributaries are less affected
 603 by the project compared to fall-run Chinook or CV steelhead runs using the San Joaquin or Mokelumne River
 604 systems.

605 The Biological Characteristics, Status of the Species and Critical Habitat (as applicable) for Winter-run and
 606 spring-run Chinook and CV steelhead are presented in Section 3. This analysis presents the effects common
 607 to all salmonids, followed by a description of unique attributes for individual runs based on the species, run
 608 timing or home river system. There is more information available for Chinook salmon than CV steelhead, but
 609 CV steelhead are expected to have similar behavioral responses once differences in run timing and
 610 distribution are accounted for.

611 **EMIGRATION OF JUVENILE SALMON AND STEELHEAD THROUGH THE DELTA**

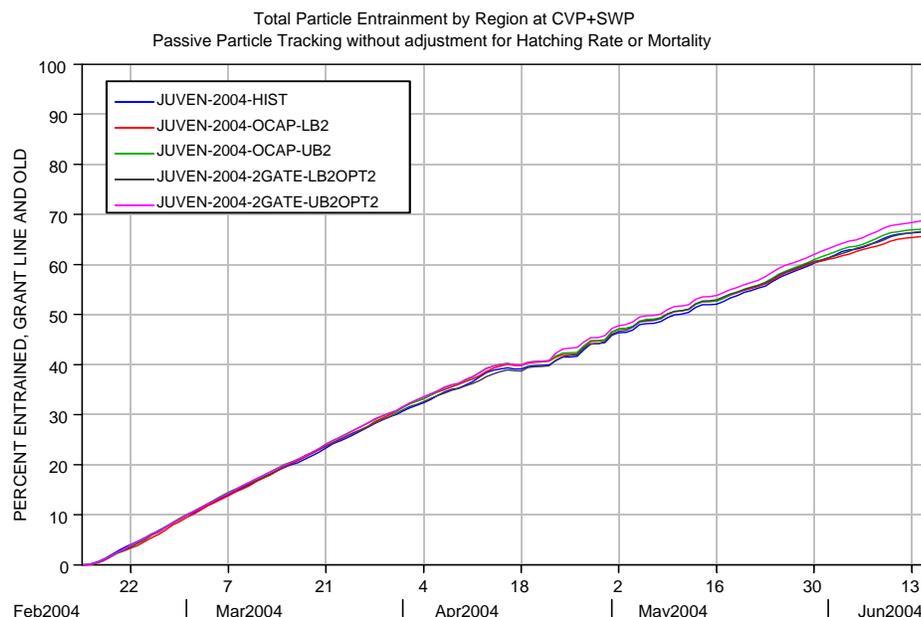
612 Juvenile winter-run Chinook salmon generally occur in the Sacramento-San Joaquin Delta from December
 613 through April with a peak from February through April. Occurrence within the Delta may extend from
 614 October into June. The emigration period for spring-run Chinook salmon extends from November to early
 615 May. Juvenile spring-run Chinook salmon numbers are reported to peak in December and March and April in
 616 the lower Sacramento River and Sacramento-San Joaquin Delta. Historical Central Valley steelhead salvage
 617 data from the State Water Project and Central Valley Project provide salvage data indicate a high relative
 618 abundance of steelhead juveniles from February through May, moderate abundance in June and October –
 619 January, and minimal to no abundance from July – September. In summary most salmonid outmigration
 620 occurs during the winter and spring from October through May and perhaps into June.

621 Project operations from December through June would likely reduce entrainment of juvenile salmon and
 622 steelhead moving through the Delta. Limiting negative flows in Old and Middle River to keep delta smelt

623 north or west of the gate would also provide improved flow or salinity cues for salmon and steelhead
 624 migrating toward the ocean.

625 Juvenile steelhead emigrating from the Mokelumne and San Joaquin Rivers take migration paths that would
 626 be different from Sacramento River fish. Mokelumne River steelhead would migrate along the same route
 627 used by Sacramento River steelhead or salmon that entered the central Delta via the DCC gates or Georgiana
 628 Slough. Operation of the 2-Gate Project includes an element to mitigate for entrainment of fish from those
 629 stations in the central Delta that are located around or upstream of the confluence of the Mokelumne River
 630 (Figure 5-3). By keeping QWEST at San Andreas Landing equal to or greater than zero, the 2-Gate Project
 631 would have minimal effect on steelhead from the Mokelumne River.

632 San Joaquin River steelhead could move through the Delta using several routes including moving into Old
 633 River downstream of Mossdale. Migration routes most likely take fish down the Grantline Canal before re-
 634 entering Old River near the intakes to the CVP and SWP. Figure 5-8 shows the difference in entrainment of
 635 neutrally buoyant particles to the CVP and SWP facilities from releases in the Grantline Canal for historic,
 636 OCAP and OCAP plus 2-Gate operations. Based on the lack of differences in entrainment rates among these
 637 different operational scenarios, the project would not adversely affect steelhead migration down Old River.



638
 639 **Figure 5-9. Entrainment effects of the 2-Gates project on juvenile delta smelt from the Grantline Canal insertion**
 640 **location comparing 2004 historic and simulated 2004 entrainment using the OCAP BO upper and**
 641 **lower bound OMR flow rates. See Appendix E for further details**

642 MIGRATION OF ADULT SALMON AND STEELHEAD THROUGH THE DELTA

643 Adult immigration of winter-run Sacramento River Chinook salmon through the Sacramento-San Joaquin
 644 Delta generally occurs from December through June with a peak in March., while the immigration of spring-
 645 run salmon occurs from March through September with a peak in May and June. Adult immigration of
 646 steelhead through the Sacramento-San Joaquin Delta generally occurs from September through May with the
 647 peak in December through February. Unlike other species of salmon, steelhead do not necessarily die after
 648 spawning and downstream moving post-spawn adult steelhead (kelts) move through the Delta from January
 649 through May.

650 Construction of the project will occur outside of the winter-run migration period and at the extreme end of the
 651 spring-run migration period, and beginning of the steelhead run. Because of the location in the central Delta,
 652 winter and spring-run adults are highly unlikely to pass the gate sites during the construction period. It is also
 653 unlikely that steelhead will pass the gates sites during the early period of their upstream migration, however
 654 adult steelhead may be making their way toward the Mokelumne or San Joaquin river systems and could pass
 655 the gate sites.

656 Project operations have been shown to control the distribution of delta smelt to keep them out of the south
 657 Delta. Therefore, operations would also reduce entrainment of juvenile salmon and steelhead into the
 658 pumping facilities by keeping them away from the south Delta. This would tend to reduce entrainment risk for
 659 juvenile salmon and steelhead that are passing through the central Delta. Evidence suggests that steelhead
 660 using the Old River route from the San Joaquin River would not show much increased risk of entrainment
 661 (See Figure 5-8). Effects on Mokelumne and San Joaquin River salmon would be variable depending on the
 662 timing of the outmigration into the central Delta. 2-Gate Operations that combine OCAP flow restrictions and
 663 QWEST flows would improve conditions for outmigrating salmon and steelhead that pass through the
 664 Mokelumne River on their way to the ocean.

665 The Project would have limited effect on adult migrating salmonids since Sacramento River upstream
 666 migrating adults would not be expected to pass the project site on their way upstream. Downstream migration
 667 steelhead kelts could be exposed to Project operations, and could become disoriented in channels conveying
 668 water toward the pumping facilities as they seek a route to the ocean. However, Project operations should
 669 reduce strong negative flows from Old River and balance negative flows in Middle River, and therefore
 670 should reduce the risk of entrainment of kelts into the Middle and Old River channels.

671 **5.4.2.2 Potential Effects on Salmon and Steelhead Designated Critical Habitat**

672 The 2-Gates Project would affect designated critical habitat for CV steelhead in the Action Area (there is no
 673 designated critical habitat present for winter- or spring-run Chinook). CV steelhead designated critical habitat
 674 in the Delta region as a whole will not be adversely modified as a result of the 2-Gates Project. Part of the
 675 intrinsic values of the PCE's listed for CV Steelhead critical habitat in the Delta is unobstructed passage of
 676 emigrating fish through the region, with conditions free of obstacles or risks (i.e. entrainment, predation) .
 677 This characteristic of the PCE's will be modified locally within Old River and Connection Slough by
 678 construction and operation of the 2-Gates structures since passage there would be intermittently obstructed
 679 during tidal operations. Upstream passage for adults migrating through the Old River and Connection Slough
 680 channels to habitats on the San Joaquin River system may be partially obstructed during winter operations.
 681 Gates would be closed mostly during flood tide periods, but passage would occur during slack water and the
 682 ebb tide. Migrating adults would be able to pass the gates and proceed with their upstream migration. If gates
 683 are closed the fish may be delayed for up to 12 hours. Upstream passage for adult CV steelhead migrating
 684 through other interior Delta channels will not be adversely affected by the 2 Gates Project.

685 The effect of gate operations on flows that can affect downstream passage by juveniles would be negligible.
 686 As with adults, this PCE (unobstructed passage) would only be modified locally, within Old River and
 687 Connection Slough at the sites of the gate structures. Since the gates will be closed intermittently, mostly
 688 during the flood tide, dominate flow upstream of the gates in Middle River would be toward the pumps,
 689 whereas flows in Old River would be variable - north of Railroad Cut it would be slack during gate closure or
 690 ebb during gate opening, whereas south of railroad cut, negative flow would dominate the channel. Juveniles
 691 passing the intakes for the CVP and SWP presently face negative flows in these channels. Operation of the 2-
 692 Gates would enhance downstream migration conditions in Old River between Woodward Canal and Railroad
 693 Cut by reducing negative flow. Negative flows would be markedly improved in Old River north of railroad
 694 cut compared to existing conditions, or conditions with only the OCAP BO restrictions. Juveniles that
 695 encounter closed gates during the ebb tide cycle could be delayed for up to 12 hours and could be exposed to

696 predation during that time. Downstream passage of juvenile CV steelhead migrating through other interior
697 Delta channels will not be adversely affected by the 2 Gates Project.

698 The gate structures would affect the passage PCE by increasing predation risk, but this effect would localized
699 and would not adversely affect overall critical habitat in the Delta. The gate structures would attract predatory
700 fish and the increased velocity of flows passing through the narrow gates may disorient individual CV
701 steelhead in the immediate vicinity and provide shear zones and turbulent eddies during certain tidal stages
702 that would attract predators. Predation risk would be a concern for juvenile steelhead but not for adults
703 migrating through the sites of the gate structures. Although there would be local adverse modification of the
704 critical habitat PCE of unobstructed passage for CV steelhead juveniles, designated critical habitat in other
705 interior Delta channels will not be adversely modified as a result of the 2 Gates Project. Improved flows for
706 adult and juvenile CV steelhead migration will occur in other interior Delta channels as a result of 2 Gates
707 Project installation and operations. Therefore, the overall conservation value of these structures would be to
708 improve critical habitat characteristics. Any adverse modification will be local to the gates structure sites and
709 minor relative to the total critical habitat available within other Delta channels. The net effect would be
710 neutral or beneficial. Outmigration success of juvenile CV steelhead approaching the gates from the north and
711 east would be improved. In addition, gate operations will reduce entrainment of steelhead from the
712 Sacramento and Mokelumne river systems at the CVP and SWP facilities.

713 Freshwater rearing habitat, another PCE of the Delta, is currently in poor condition, with leveed and rip-
714 rapped channels that have low habitat complexity and low abundance of food organisms, and offer little
715 protection from predation. Project operations would temporarily alter tidal inundation patterns that could
716 affect tidal shallow water habitat, but this change is minimized by the periodic, not permanent, gate closure.
717 Physical condition of freshwater rearing habitat would be affected in a local area near the gates, but the
718 Project would not adversely affect freshwater rearing habitat in the Delta as a whole. The net effect of the
719 Project on the function of CV steelhead critical habitat within the Delta would be neutral or slightly beneficial
720 by reducing the risk of entrainment for the majority of the CV Steelhead population, which emigrates from
721 the Sacramento River basin.

722 5.4.3 Potential Effects on Southern DPS Green Sturgeon

723 5.4.3.1 Potential Effects on Life History Stages

724 Green sturgeon adults and juveniles are in the Delta year-round and salvage indicate a low level of occurrence
725 of juvenile sturgeon in all months. Juvenile sturgeon are much larger than delta smelt or salmonids. The
726 majority of juvenile green sturgeon salvaged at the facilities and captured in trawling studies were 200-500
727 mm (DFG 2002 cited in NMFS 2008a), indicating they were 2 to 3 years of age (Nakamoto et al. 1995).
728 Large sturgeon rarely show up at the salvage facilities because they are too big to fit through the trash racks.

729 Green sturgeon use the Delta as a migratory corridor as they move from the ocean to freshwater as adults and
730 from freshwater to the ocean as juveniles. Most movement by adults occurs in deeper channels, while
731 juveniles are more likely to use the shallow habitats for feeding and predator refuge (NMFS 2008b). Periodic
732 closure of the gates could affect movements of juveniles and adults residing within the Delta, but the effect
733 would be transitory. Telemetry has documented green sturgeon moving nondirectionally on the bottom
734 presumably foraging, and swimming directionally closer to the surface (Kelly et al. 2007). Rock ramps on
735 either side of the barges will also guide benthic sturgeon to move up and over the gates, which will be
736 approximately 15 feet deep at the crest of the gates. Flow velocities through the gates would be greater when
737 the gates are initially opened because the channel will be narrower than under baseline conditions. These
738 flows are not expected to prevent sturgeon movements because even juveniles are relatively large and strong
739 swimmers. Green sturgeon are tolerant of a wide range of environmental conditions experienced in the

740 estuary (Kelly et al. 2007), so operational effects on water quality conditions are not expected to adversely
 741 affect this species.

742 **5.4.3.2 Potential Effects on Southern DPS Green Sturgeon Proposed Critical Habitat**

743 The Action Area encompasses part of the proposed critical habitat for green sturgeon, namely freshwater
 744 riverine systems. Specific PCE's within the Delta are food resources, principally benthic invertebrates and
 745 fish, migratory corridor through the Delta and lower Sacramento River for adults and juveniles, and
 746 uncontaminated sediments. As discussed earlier (Construction Effects Section 5.2.3.4), installation of the gate
 747 structures will alter a small area of soft benthic habitat, but the effect on food resources and sediment quality
 748 would be localized and would not impair the overall function of proposed critical habitat within the Delta.
 749 Project operations would not impair benthic habitat condition. Gate operations would not impede upstream
 750 migration of adults, because the two sites are not along the corridor from the ocean to spawning habitat in the
 751 upper Sacramento River. Periodic closure of the gates would have a transitory effect on movement corridors
 752 for juveniles and adults residing within the local structure sites within Old River and Connection Slough but
 753 would not affect passage through other interior Delta channels. The operations effects would not impair the
 754 condition of freshwater riverine habitat currently available in the Delta.

755 **5.4.4 Potential Effects to Longfin Smelt**

756 **5.4.4.1 Potential Effects by Life History Stage**

757 All life stages of longfin smelt may be present in the action area during the proposed operational period
 758 (December – June), and would be exposed to the direct and indirect effects of Project operations during this
 759 time. Adults would predominate in December through February, but would continue to be present through
 760 April, eggs and larvae would become abundant in February through April, and juveniles could start to occur
 761 in February and would increase in abundance through June.

762 The intent of the proposed project is to reduce movement of longfin smelt toward the export pumps. This will
 763 be achieved by placing physical barriers, the two barriers, in important migration routes on Old River and
 764 Connection Slough. The Project would also reduce fish movement toward the export pumps by increasing
 765 downstream flows in the central Delta in the vicinity of Frank's Tract. Operation of the Project may increase
 766 entrainment of longfin smelt that are located south and east of the region of control (in the vicinity of the
 767 Mokelumne, lower San Joaquin, and Middle Rivers

768 Project operations designed to significantly reduce entrainment of weak-swimming pelagic organisms from
 769 the west and central Delta would initiate in early December. These operations would reduce entrainment of
 770 longfin smelt in this region. Details of the hydrodynamic and biological computer simulations efforts used in
 771 these analyses are provided in Appendix E. Preliminary results from the optimization process indicate a
 772 significant decrease in the entrainment of delta smelt by the export pumps which would also be applicable to
 773 longfin smelt. Longfin smelt located north and west of this region would be unaffected by the Project.
 774 Longfin smelt located south of the Project facilities and along the mainstem of the San Joaquin River
 775 upstream from Prisoner's Point during the Project operational period (December through June) may be
 776 subject to increased negative flows (upstream) and increased entrainment potential. However, as shown in
 777 Figure 5-3, the Project would have negligible effects on entrainment of fish in the south Delta.

778 Longfin smelt could be present in the vicinity of Old River and Connection Slough sites during the operations
 779 period. Project operations would prevent longfin smelt (i.e., spawners and offspring), from being entrained
 780 from the Frank's Tract area into the conveyance channels of Old and Middle Rivers and transported directly
 781 to the CVP and SWP pumps. Based on particle entrainment, RMA simulations suggest that substantially
 782 fewer larval longfin smelt from Frank's Tract will be entrained at the diversion facilities with implementation

783 of the proposed project (Figure 5-1). This will provide a greater benefit to longfin smelt in dry years than in
784 wet years, when they are generally more abundant in the area of influence of the project, and their population
785 is likely to be relatively small.

786 These conclusions are all based on the assumption that longfin smelt behave similarly to neutrally buoyant
787 particles. Although larvae generally move passively in the direction of river flow, they are fairly strong
788 swimmers and can maintain their position in the mixing zone of the estuary by moving up and down in the
789 water column (Moyle 2002). Thus, their position in the estuary will depend not only on flow magnitude and
790 direction but also on the location of X2. Adult and juvenile longfin smelt, on the other hand, are unlikely to
791 move passively with the direction of flow. Consequently, it is possible, that the particle tracking model may
792 not provide an accurate estimation of changes in entrainment after implementation of the proposed project,
793 especially for spawning adults and juveniles.

794 **Potential Effects on Longfin smelt Designated Critical Habitat**

795 Critical habitat has not been proposed or defined for the longfin smelt therefore none will be affected.

796 **5.5 EFFECTS OF MONITORING ON AQUATIC SPECIES**

797 Increased sampling periods and intensity of delta smelt larvae and juveniles, additional tagging and
798 observational studies requiring handling of fish and disturbance of habitats, may affect individual organisms
799 in various ways. In general, knowledge gained from more precise real-time reliant decision making support
800 data (water quality, hydrodynamics, and species presence data) will have a greater benefit to populations
801 affected by entrainment or migration than the incidental take incurred during monitoring.

802 **5.5.1 Water Quality and Flow Monitoring**

803 Water quality and flow monitoring are expected to use existing station and networks using passive devices
804 (grab sampling, deployed meters, etc.) and have no long-term effect on aquatic species. Maintenance of in-
805 stream devices could create temporary disturbance from foot traffic or boat traffic where fish may leave the
806 area.

807 **5.5.2 Fish Monitoring**

808 Seven fundamental fish monitoring programs operate within the Delta and include: Fall midwater trawl,
809 Summer townet survey, spring Kodiak trawl, 20mm post-larval and juvenile delta smelt survey, the Mossdale
810 Kodiak trawl survey, the Longfin smelt survey, and fish salvage monitoring. These programs have been
811 evaluated for their potential effects and have been permitted for sampling, handling and take under various
812 Delta evaluation programs.

813 **5.5.3 Additional Monitoring or Enhancement of Existing Programs**

814 **5.5.3.1 Water Quality**

815 2-Gate's water quality monitoring includes initial deployment and weekly maintenance by technicians. The
816 action includes a boat trip, and retrieval and redeployment of instruments. Technicians will use established
817 boat access areas or hand carry smaller boats down the bank. These actions may temporarily disperse fish
818 associating with the area but overall should have little to no effect on aquatic species.

819 **5.5.3.2 Fish Monitoring**

820
 821 **Spring Kodiak Trawl (SKT)** The SKT time period will be expanded into December and sampling frequency
 822 at sites near the project area will increase to once/week. The intent of the extension is to achieve an earlier
 823 indication of entrainment risk when the gates are in operation. This will be at earlier period of the longfin and
 824 delta smelt spawning migrations, therefore lower abundance is expected from sample captures. The benefit of
 825 an earlier sample period to inform gate operation should compensate in overall greater survival of smelt than
 826 not having an extended sample period.

827
 828 **20mm Juvenile Smelt Survey** The 20mm survey will increase in frequency from bi-weekly to weekly.
 829 Average mortalities will presumably be doubled at eight sample sites within the Project’s area of influence.

830
 831 **Adult Delta Smelt Migration Study** To support the turbidity/migration hypotheses underlying the spawning
 832 season operations, a special trawl study will be designed and conducted at 2 key points (Sacramento River
 833 near Decker Island and San Joaquin River at Jersey Point) triggered by the first major rain event of winter. To
 834 detect adult smelt movement into the delta during this period up to 6 trawls will occur at each site (about
 835 every two hours, through a 12 hour tidal cycle.) Most smelt captured in trawls die. The catch however is
 836 highly variable from trawl to trawl. A trawl-cam is in development that will be ready for testing this spring.
 837 The trawl-cam replaces the closed cod end of the net with a camera system capable of identifying, measuring
 838 and counting the catch. The catch is then passed out the end of net unharmed.

839
 840 **Juvenile Salmon/Steelhead Emigration Studies** Central Valley salmon and steelhead tagging-based studies
 841 are shifting towards acoustic tag technologies. Generally, this involves the use of handling less fish for
 842 management information compared to traditional coded wire tag or other mark-recapture techniques. Active
 843 and planned studies such as VAMP-related research and East Bay Municipal Utility’s delta migratory juvenile
 844 salmonid survival study schedule for 2010 utilize hydroacoustic technologies. 2-Gates salmonid evaluations
 845 propose to utilize this information and receiver network where feasible and provide additional location
 846 information for existing studies by establishing receiving stations in the Project area. The 2-Gate explicit
 847 evaluations will require tagging of additional salmonids for site specific information and may include up to
 848 **individuals**. Hydroacoustic tags have demonstrated a ~1% mortality on salmonids (C. Mercato, pers.
 849 comm. HTI-Sonar) however; there is uncertainty about sublethal effects. There should be a minimal impact
 850 on fish handled for any additional fish used for hydroacoustic tagging studies in concert with existing studies.

851
 852 **Camera Monitoring for Predators** Cameras will be used to periodically inspect gate areas for predators.
 853 Other than the potential for fish to avoid movement of the boat and be temporarily displaced upon positing the
 854 boat, the practice will be passive and have no effect on populations of fish. Authorized electrofishing may
 855 cause mortalities of predator or non-native fishes and may also cause mortality of delta smelt and salmonids.
 856 Prudent electrofishing protocol, such as no electrofishing if salmonids or native fishes are harmed during
 857 collection, will minimize negative effects on native fishes.

860 **5.6 EFFECTS ON TERRESTRIAL SPECIES**

861 Pursuant to section 7(a)(2) of the ESA (16 U.S.C.§1536), Federal agencies are directed to ensure that their
 862 activities are not likely to jeopardize the continued existence of any listed species or result in the destruction
 863 or adverse modification of critical habitat. The action may adversely affect giant garter snake, as well as the
 864 state-listed species previously mentioned in Section 3.2, if they are found within the Action Area. Based on
 865 the results of the dry- and wet-season surveys, no vernal pool fairy shrimp, vernal pool tadpole shrimp, or
 866 Conservancy fairy shrimp were detected, and the habitat was determined to be unsuitable for these species.
 867 There are no interrelated or interdependent activities related to the action that would affect terrestrial species.

868 5.6.1.1 Giant Garter Snake (GGS)

869 Habitat potentially suitable for Giant Garter Snake (GGS) is present at both gate locations and the Holland
870 Tract Alternate Storage site. The Project site is within habitat designated for the recovery of the species
871 (USFWS 1999), and GGS is assumed to be present. Construction of the Project has the potential to take
872 individual snakes if they are present in the area subject to disturbance. GGS are active during the summer
873 (season defined May 1 to September 30) and hibernate in upland burrows and refugia during the winter
874 (season defined October 1 to April 30). Construction activities and site disturbance between May 1 and
875 September 30 could result in the take of snakes during their active period, if present within the area subject to
876 disturbance. Although unlikely, foraging, resting, or migrating GGS could be directly killed by vehicular
877 traffic on the levee roads accessing the Project site, or by construction equipment within the Project site.
878 Land-based disturbance would occur during initial construction in September (during the active season), and
879 gate removal in 2014 would be conducted during the active period of GGS.

880 All site disturbance that has the potential to result in a take of GGS will be conducted during the active period
881 for GGS between May 1 and September 30. Installation of the barge and gates during November would
882 involve access along the roads, but would not impact GGS because there would be no earthmoving work that
883 could disturb, expose or entomb GGS hibernating in upland refugia, and GGS would not be present above
884 ground on roadways during this period.

885 Project construction may result in a temporary loss of habitat for GGS as upland refugia and burrows suitable
886 for hibernation may be crushed by earthmoving equipment, and debris piles that function as upland refugia
887 are removed from within the laydown areas to accommodate construction activities. The removal of emergent
888 and riparian vegetation along the banks of Old River and Connection Slough, as well as the removal of upland
889 vegetation within the construction zone could expose GGS to predation. The loss of upland refugia and
890 vegetative cover within the Project construction zone would be short-term impacts as burrowing mammals
891 would likely recolonize areas disturbed during construction, and vegetative cover would be quickly
892 reestablished following disturbance. Furthermore, the 2-Gates Project is short-term by design, as it is intended
893 to serve as a pilot project to test the effectiveness of these seasonally operated gates on the aquatic species of
894 concern. The effects of the Project on GGS would occur principally during construction activities and the
895 removal of the gates in 2014.

896 Gate operations are not expected to impact giant garter snakes or significantly impede their movement. The
897 gates would be opened and closed over a period of approximately 10 minutes. The snakes are highly mobile
898 and would be able to move away from the gates during operation, and around the sheet piles on the levees
899 when the gates are closed.

900 5.6.1.2 Vernal Pool Fairy Shrimp, Vernal Pool Tadpole Shrimp, Conservancy Fairy Shrimp

901 As discussed in Sections 3.2.2-3.2.4, no listed large branchiopods were detected during wet- and dry-season
902 surveys. Since the wetland never ponded water during any of the wet season site visits, the wetland basin was
903 determined to be unsuitable for federally-listed large branchiopods. The wet- and dry-season reports are
904 enclosed in Appendix J. Therefore the Project will have no effect on these species.

905 5.6.1.3 Swainson's Hawk

906 Project activities are not expected to require the removal of any trees so no direct effects to Swainson's hawk
907 nesting habitat are anticipated. The project does not propose the conversion of agricultural fields that may be
908 used by Swainson's hawk for foraging to other uses. Thus, project activities are not expected to affect
909 foraging habitat. . Installation of the Project facilities will not affect nesting activities of Swainson's hawk
910 because construction would occur outside of the nesting season (mid-March to late July). Removal of the
911 gates and boat ramps during the in-water work window (July 1 through November 30) in 2014 would take

912 place toward the end of the nesting season when young birds are active and nest abandonment due to
 913 construction disturbance is extremely unlikely, or after the nesting season. The potential for construction
 914 activities to adversely affect the reproductive success of a nest decreases with the distance between the nest
 915 and construction disturbance. The potential for adverse effects is high if construction directly impacts active
 916 nest trees while the potential for adverse effects is substantially reduced if construction activities are greater
 917 than 200 yards from an active nest.

918 Therefore, the project would not adversely affect the nesting behavior of Swainson’s hawk.

919 **5.6.1.4 California Black Rail, Tricolored Blackbird, and Loggerhead Shrike**

920 Large and small trees on the Holland Tract, Old River site and on Mandeville Island are present either in or
 921 near the Project sites. These trees may serve as potential nesting sites for a variety of raptors, and other
 922 migratory birds. The study area also provides foraging habitat for a wide range of species. Suitable nesting
 923 habitat is present in the riparian scrub and the planted trees. Wetland habitats along the margins of Old River
 924 and Connection Slough may provide suitable habitat for the California black rail and tricolored blackbird.

925 Construction activities would not adversely affect the nesting activities of black rail, tricolored blackbird, or
 926 loggerhead shrike because land-based disturbance and removal activities would occur September through
 927 November, outside the nesting season. Gate removal in 2014 would require minimal land-based disturbance
 928 and would be conducted late in the nesting season or after the nesting season. The potential to disrupt nesting
 929 behavior of black rail and tricolored blackbird is also limited due to the small area of marsh habitat along the
 930 levees that would be disturbed by construction.

931 Gate operations would not adversely affect protected bird species. Nesting and foraging habitat would not be
 932 impacted by gate operations, since operations will not disturb those habitats, and birds nesting in proximity to
 933 the gates would presumably be habituated to ongoing operations since operations would begin prior to the
 934 nesting season for all species of concern. Gates would be open during flood events, producing less than a 0.1-
 935 foot change in flood stage elevations in a 100 year event, so the disturbance of low-lying nesting habitat is
 936 unlikely.

937 **5.6.1.5 Burrowing Owl**

938 Land-based construction activities, including the installation and removal of sheet piles, pile-supported boat
 939 ramps, clearing, grading, the storage or movement of rock or other construction materials, or disposal of
 940 dredge spoils could result in a direct take of individuals, if burrowing owls are present in the disturbance area.
 941 Construction activities would not result in failure of a nest because all earth-moving work will occur outside
 942 the breeding season. Gate operations would not adversely affect burrowing owls since the operations would
 943 not require land-based earthwork.

944 **5.6.1.6 Western Pond Turtle**

945 Western pond turtle (and the subspecies, northwestern pond turtle) has been documented to occur in the canal
 946 west of the Old River site on Holland Tract, on the channel islands north of the Old River study area, and to
 947 the south, on Old River. Western or northwestern pond turtles could be crushed or injured by construction
 948 equipment or vehicular traffic, if present within the Action Area during construction. Gate operations would
 949 not adversely affect these organisms since operations would not alter their habitat or involve actions that
 950 could pose a direct or indirect threat to these mobile animals.

951